(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Financial Statements, Required Supplementary Information, and Other Supplemental Schedules

June 30, 2018

(With Independent Auditors' Report Thereon)

**BROCKTON AREA TRANSIT AUTHORITY** (A Component Unit of the Massachusetts Department of Transportation)

# **Table of Contents**

	Page(s)
Independent Auditors' Report	1–3
Required Supplementary Information (unaudited):	
Management's Discussion and Analysis	4–8
Financial Statements:	
Statement of Net Position	9
Statement of Revenues, Expenses, and Changes in Net Position	10
Statement of Cash Flows	11
Statement of Fiduciary Net Position	12
Statement of Changes in Fiduciary Net Position	13
Notes to Financial Statements	14–28
Required Supplementary Information (unaudited)	
Schedule of Proportionate Share of the Net Pension Liability	29
Schedule of Employer Contributions - Pension	30
Schedule of Changes in the Authority's Net OPEB Liability and Related Ratios	31
Schedule of Employer Contributions - OPEB	32
Schedule of Investment Returns – OPEB Trust	33
Supplemental Schedules	
1 Schedule of Net Cost of Service	34
2 Schedule of Net Cost of Service – Calculation Worksheet	35

#### INDEPENDENT AUDITORS' REPORT

The Advisory Board Brockton Area Transit Authority Brockton, Massachusetts

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities and fiduciary activities of the Brockton Area Transit Authority (the Authority), a component unit of the Massachusetts Department of Transportation, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and fiduciary activities of the Authority as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Emphasis of Matter

During the fiscal year ended June 30, 2018, the Authority adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. As a result, the Authority reported a restatement for the change in accounting principle (see Note 10). Our auditors' opinion was not modified with respect to the restatement.

During the fiscal year ended June 30, 2018, the Authority adopted GASB Statement No. 84, *Fiduciary Activities*. As a result, the financial statements of the Authority now include fiduciary activities related to other postemployment benefits. Our auditors' opinion was not modified with respect to this matter.

#### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (located on pages 4 through 8) and certain pension and other postemployment benefits information (located on pages 29 through 33) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The schedule of net cost of service and schedule of net cost of service — calculation worksheet (located on pages 34 through 35) are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplemental schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplemental schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 24, 2018, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Authority's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Boston, Massachusetts September 24, 2018

(A Component Unit of the Massachusetts Department of Transportation – MassDOT)

Required Supplementary Information

Management's Discussion and Analysis

June 30, 2018

(Unaudited)

The following is offered to the reader of the Brockton Area Transit Authority's financial statements. It is a narrative overview and analysis of the financial performance of the Brockton Area Transit Authority (the Authority) during the fiscal year ended June 30, 2018. Please read this discussion and analysis in conjunction with the Authority's financial statements.

# **Financial Highlights**

- The assets and deferred outflows of the Authority exceeded its liabilities and deferred inflows at the close
  of the most recent fiscal year by \$23,553,180.
- The Authority's total net position increased by \$4,140,987, which includes a restatement of beginning net position related to the implementation of GASB 75 of \$67,210, during fiscal year 2018 and increased by \$1,871,221 during fiscal year 2017. This change of \$2,269,766 from fiscal year 2017 to fiscal year 2018 is mainly due to a net increase in capital grants with the addition of twelve new buses compared to eight new buses being added in the prior year.
- The Authority's operating expenses, less operating revenues and depreciation, are funded annually through a combination of federal, state, and local assistance.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Authority's financial statements. The Authority is a special-purpose government engaged in only business-type activities. As such, its financial statements consist of only those required for proprietary funds and notes to the financial statements.

Effective for the year ended June 30, 2018, the Authority implemented GASB Statement No. 84, *Fiduciary Activities*, which resulted in the reporting of fiduciary fund financial statements within the Authority's financial statements.

The proprietary fund statement offers short-term and long-term financial information about the business-type activities of the Authority.

(A Component Unit of the Massachusetts Department of Transportation – MassDOT)

Required Supplementary Information

Management's Discussion and Analysis

June 30, 2018

(Unaudited)

The notes to the financial statements provide additional information that is essential to the understanding of the data provided in the financial statements.

### **Condensed Financial Information**

	-	2018	2017	Changes by dollar	Changes by percentage
Current and other assets	\$	13,756,063	7,325,583	6,430,480	87.8 %
Noncurrent and capital assets, net Deferred outflows of resources		25,558,278	21,158,886	4,399,392	20.8
related to pensions and OPEB	-	270,784	156,959	113,825	72.5
Total assets and deferred outflows					
of resources	\$	39,585,125	28,641,428	10,943,697	38.2 %
Current liabilities	\$	8,099,280	1,892,167	6,207,113	328.0 %
Long-term liabilities		7,103,487	6,730,656	372,831	5.5
Long-term net pension and OPEB liabilities Deferred inflows of resources		720,184	528,549	191,635	36.3
related to pensions and OPEB	-	108,994	77,863	31,131	40.0
Total liabilities and deferred inflows					
of resources	\$	16,031,945	9,229,235	6,802,710	73.7 %
Net position:					
Net investment in capital assets	\$	24,462,992	20,140,758	4,322,234	21.5 %
Restricted		116,889	116,889	_	_
Unrestricted	-	(1,026,701)	(845,454)	(181,247)	21.4
Total net position	\$	23,553,180	19,412,193	4,140,987	21.3 %

(A Component Unit of the Massachusetts Department of Transportation – MassDOT)

Required Supplementary Information

Management's Discussion and Analysis

June 30, 2018

(Unaudited)

		2018	2017	Changes by dollar	Changes by percentage
Operating revenues:					
. •	\$	3,603,761 300,647	3,644,547 282,337	(40,786) 18,310	(1.1)% 6.5
Total operating revenues	_	3,904,408	3,926,884	(22,476)	(0.6)
	_	3,904,406	3,920,004	(22,470)	(0.0)
Operating expenses: Transportation services Other operating expenses		11,548,697 3,948,473	11,150,316 3,902,126	398,381 46,347	3.6 1.2
Total operating expenses, excluding depreciation		15,497,170	15,052,442	444,728	3.0
Depreciation		3,718,791	4,400,809	(682,018)	(15.5)
Total operating expenses, including depreciation		19,215,961	19,453,251	(237,290)	(1.2)
Operating loss		(15,311,553)	(15,526,367)	214,814	(1.4)
Nonoperating revenues (expenses):  Contract assistance and local assessments  Other		11,721,781 (33,209)	11,234,409 (21,128)	487,372 (12,081)	4.3 57.2
Total nonoperating revenues		11,688,572	11,213,281	475,291	4.2
Loss before extraordinary expense reserve and capital grants		(3,622,981)	(4,313,086)	690,105	(16.0)
Extraordinary expense and stabilization reserve Capital grants	es 	(79,164) 7,910,342	(75,655) 6,259,962	(3,509) 1,650,380	(100.0) 26.4
Increase (decrease) in net position		4,208,197	1,871,221	2,336,976	124.9
Beginning net position Prior period restatement of net position		19,412,193 (67,210)	17,540,972 —	1,871,221 (67,210)	10.7 N/A
Ending net position	\$	23,553,180	19,412,193	4,208,197	21.7 %

The Authority's net position consists primarily of its net investment in capital assets (e.g., land, transfer center, maintenance facility, transportation equipment, and miscellaneous equipment). The Authority uses these capital assets to provide fixed route and paratransit services to individuals within its service area; consequently, this component of net position is not available for future spending. Although the Authority's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay any related debt outstanding must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

(A Component Unit of the Massachusetts Department of Transportation – MassDOT)

Required Supplementary Information

Management's Discussion and Analysis

June 30, 2018

(Unaudited)

Key factors in the changes in noncapital revenues and expenses are as follows:

- Total operating expenses, excluding depreciation, increased overall by \$444,728, or approximately 3%, as a result of increases in labor, medical expenses, ground maintenance including snow removal, fleet insurance, interest expense and other general operating costs.
- Interest expense increased by \$24,003, or approximately 45.5%. This is a result of an increase in the interest rates and increase in borrowings by \$300,000 from fiscal year 2017 to fiscal year 2018.
- Federal assistance increased by \$552,275, or approximately 40% due to increase in operating expenses and a decrease in state contract assistance.
- Commonwealth of Massachusetts contract assistance decreased by \$136,256 in fiscal year 2018.
- Revenues from assessments from member municipalities increased by \$71,353, or 2.5%, as a result
  of the statutorily allowed annual 2.5% increase.

### **Capital Assets and Debt**

The Authority's capital assets as of June 30, 2018 and 2017 amounted to \$24,462,992 and \$20,140,758, respectively, net of accumulated depreciation. This investment in capital assets includes land, transfer center, maintenance facility, transportation equipment, and miscellaneous equipment.

Capital asset additions during the fiscal years included the following:

	 2018	2017
Transfer center and maintenance facility	\$ 464,399	693,699
Buses, fareboxes, and support vehicles	7,383,473	5,231,503
Miscellaneous equipment	 193,153	346,830
	\$ 8,041,025	6,272,032

The Authority primarily acquires its capital assets under federal capital grants and state matching funds. Capital asset additions increased by approximately \$1,769,000 which was due to the Authority continuing with its midlife vehicle overhaul program and the addition of twelve new fixed route vehicles, compared to eight in fiscal year 2017.

At year-end, the Authority had \$6,200,000 of Revenue Anticipation notes outstanding.

(A Component Unit of the Massachusetts Department of Transportation – MassDOT)

Required Supplementary Information

Management's Discussion and Analysis

June 30, 2018

(Unaudited)

# **Economic Factors and Next Year's Budget**

The Authority's non-operating revenues are derived from three sources: federal programs, state operating assistance, and local assessments. Federal formula funding will increase approximately 1.5% this fiscal year, operating assistance increased 2%, and local assessments increased 2.5% with several communities committing additional funding should service be expanded. Based on an expected increase in operating revenues, and the availability of competitive or discretionary grants, BAT drafted a budget that projects a 4.0% increase in expenses.

To further support its operations, BAT has re-applied for federal grants to support its suburban flex-route and paratransit services. Moreover, the state budget set aside an additional \$4M in discretionary monies for high performing RTAs that commit to performance-based standards. BAT already employs clear and publicly-adopted metrics and has developed a proposal for expanded and improved service. BAT's Administrator, Reinald Ledoux, has been appointed by Governor Charlie Baker to serve on a task force charged with developing a stable data-driven approach to funding regional transit.

Independent of state funding, BAT continues to limit cost increases and boost revenues, while also modernizing and upgrading its fixed route and paratransit fleets. In accordance with plans described in last fiscal year's Management Discussion, BAT worked with its prime Contractor to minimize health insurance increases and identify other, smaller sources of savings through rigorous procurement processes. BAT also reduced costs associated with fleet and liability insurance by switching carriers and emphasizing its culture of safety and loss prevention.

To enhance revenues, BAT began implementing a phased parking and fare increase designed to maximize cost recovery while minimizing any associated losses in ridership. BAT has continued its consistent approach to capital investment by rolling out twelve new, top-of-the-line buses, while also conducting customer outreach programs and completing a rebranding initiative. To date, ridership has remained within 1% of FY18 levels despite the fare increase and advertising revenues have tracked upward.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Authority's finances for all those with an interest in the Authority's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Reinald G. Ledoux, Jr., Administrator, Brockton Area Transit Authority, 155 Court Street, Brockton, Massachusetts 02302.

BROCKTON AREA TRANSIT AUTHORITY
(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

#### Statement of Net Position

June 30, 2018

# **Assets and Deferred Outflows**

Current assets:		
Unrestricted cash and short term investments (note 6) Restricted cash (note 6)	\$	2,088,275 116,889
Receivables for operating assistance:		110,009
Commonwealth of Massachusetts and cities and towns United States Department of Transportation		2,848,261 1,609,592
Receivables for capital grants:		1,009,592
Commonwealth of Massachusetts United States Department of Transportation		5,382,620 1,278,111
Other accounts receivable, net		224,102
Other current assets	_	208,213
Total current assets	_	13,756,063
Noncurrent assets:  Capital assets (note 8):		000 507
Land Transfer center and maintenance facility		863,587 17,034,123
Buses, fareboxes and support vehicles		35,133,636
Miscellaneous equipment Less accumulated depreciation		5,547,003 (34,115,357)
Total capital assets, net		24,462,992
Receivable from cities and towns		1,095,286
Total noncurrent assets, net	_	25,558,278
Total assets		39,314,341
Deferred outflows of resources related to pensions (note 9)		234,112
Deferred outflows of resources related to OPEB (note 10)		36,672
Total assets and deferred outflows of resources	\$_	39,585,125
Total assets and deferred outflows of resources  Liabilities and Deferred Inflows	\$_	39,585,125
Liabilities and Deferred Inflows  Current liabilities:	· <u>-</u>	
Liabilities and Deferred Inflows	\$ <u></u>	39,585,125 6,822,986 1,164,349
Liabilities and Deferred Inflows  Current liabilities:  Accounts payable and accrued expenses	· <u>-</u>	6,822,986
Liabilities and Deferred Inflows  Current liabilities: Accounts payable and accrued expenses Due to operators (note 5)	· <u>-</u>	6,822,986 1,164,349
Liabilities and Deferred Inflows  Current liabilities:    Accounts payable and accrued expenses    Due to operators (note 5)    Accrued interest    Total current liabilities  Long-term liabilities:	· <u>-</u>	6,822,986 1,164,349 111,945 8,099,280
Liabilities and Deferred Inflows  Current liabilities:    Accounts payable and accrued expenses    Due to operators (note 5)    Accrued interest  Total current liabilities	· <u>-</u>	6,822,986 1,164,349 111,945
Current liabilities: Accounts payable and accrued expenses Due to operators (note 5) Accrued interest  Total current liabilities  Long-term liabilities: Unearned revenue (note 7) Notes payable (note 3) Net pension liability (note 9)	· <u>-</u>	6,822,986 1,164,349 111,945 8,099,280 903,487 6,200,000 644,451
Current liabilities: Accounts payable and accrued expenses Due to operators (note 5) Accrued interest  Total current liabilities  Long-term liabilities: Unearned revenue (note 7) Notes payable (note 3) Net pension liability (note 9) Net OPEB liability (note 10)	· <u>-</u>	6,822,986 1,164,349 111,945 8,099,280 903,487 6,200,000 644,451 75,733
Current liabilities: Accounts payable and accrued expenses Due to operators (note 5) Accrued interest  Total current liabilities  Long-term liabilities: Unearned revenue (note 7) Notes payable (note 3) Net pension liability (note 9) Net OPEB liability (note 10)  Total liabilities	· <u>-</u>	6,822,986 1,164,349 111,945 8,099,280 903,487 6,200,000 644,451 75,733 15,922,951
Current liabilities: Accounts payable and accrued expenses Due to operators (note 5) Accrued interest  Total current liabilities  Long-term liabilities: Unearned revenue (note 7) Notes payable (note 3) Net pension liability (note 9) Net OPEB liability (note 10)  Total liabilities  Deferred inflows of resources related to pensions (note 9)	· <u>-</u>	6,822,986 1,164,349 111,945 8,099,280 903,487 6,200,000 644,451 75,733 15,922,951 64,938
Current liabilities:     Accounts payable and accrued expenses     Due to operators (note 5)     Accrued interest     Total current liabilities  Long-term liabilities:     Unearned revenue (note 7)     Notes payable (note 3)     Net pension liability (note 9)     Net OPEB liabilities  Deferred inflows of resources related to OPEB (note 10)	· <u>-</u>	6,822,986 1,164,349 111,945 8,099,280 903,487 6,200,000 644,451 75,733 15,922,951 64,938 44,056
Current liabilities: Accounts payable and accrued expenses Due to operators (note 5) Accrued interest  Total current liabilities  Long-term liabilities: Unearned revenue (note 7) Notes payable (note 3) Net pension liability (note 9) Net OPEB liability (note 10)  Total liabilities  Deferred inflows of resources related to pensions (note 9)  Deferred inflows of resources related to OPEB (note 10)  Total liabilities and deferred inflows of resources	· <u>-</u>	6,822,986 1,164,349 111,945 8,099,280 903,487 6,200,000 644,451 75,733 15,922,951 64,938
Current liabilities:     Accounts payable and accrued expenses     Due to operators (note 5)     Accrued interest     Total current liabilities  Long-term liabilities:     Unearned revenue (note 7)     Notes payable (note 3)     Net pension liability (note 9)     Net OPEB liability (note 10)     Total liabilities  Deferred inflows of resources related to pensions (note 9)  Deferred inflows of resources related to OPEB (note 10)  Total liabilities and deferred inflows of resources	\$	6,822,986 1,164,349 111,945 8,099,280 903,487 6,200,000 644,451 75,733 15,922,951 64,938 44,056 16,031,945
Current liabilities: Accounts payable and accrued expenses Due to operators (note 5) Accrued interest  Total current liabilities  Long-term liabilities: Unearned revenue (note 7) Notes payable (note 3) Net pension liability (note 9) Net OPEB liability (note 10)  Total liabilities  Deferred inflows of resources related to pensions (note 9)  Deferred inflows of resources related to OPEB (note 10)  Total liabilities and deferred inflows of resources	· <u>-</u>	6,822,986 1,164,349 111,945 8,099,280 903,487 6,200,000 644,451 75,733 15,922,951 64,938 44,056
Current liabilities: Accounts payable and accrued expenses Due to operators (note 5) Accrued interest  Total current liabilities  Long-term liabilities: Unearned revenue (note 7) Notes payable (note 3) Net pension liability (note 9) Net OPEB liability (note 10)  Total liabilities  Deferred inflows of resources related to pensions (note 9)  Deferred inflows of resources related to OPEB (note 10)  Total liabilities and deferred inflows of resources  Net Position	\$	6,822,986 1,164,349 111,945 8,099,280 903,487 6,200,000 644,451 75,733 15,922,951 64,938 44,056 16,031,945
Current liabilities: Accounts payable and accrued expenses Due to operators (note 5) Accrued interest  Total current liabilities  Long-term liabilities: Unearned revenue (note 7) Notes payable (note 3) Net pension liability (note 9) Net OPEB liability (note 10)  Total liabilities  Deferred inflows of resources related to pensions (note 9)  Deferred inflows of resources related to OPEB (note 10)  Total liabilities and deferred inflows of resources  Net Position  Net investment in capital assets Restricted	\$	6,822,986 1,164,349 111,945 8,099,280 903,487 6,200,000 644,451 75,733 15,922,951 64,938 44,056 16,031,945

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

# Statement of Revenues, Expenses, and Changes in Net Position

Year ended June 30, 2018

Operating revenues:		
Passenger fares	\$	3,603,761
Reimbursement of maintenance		78,540
Facility and parking income		97,200
Advertising		84,017
Miscellaneous	-	40,890
Total operating revenues	_	3,904,408
Operating expenses:		
Transportation services		11,548,697
Materials, supplies, and maintenance		1,272,800
Insurance		957,924
Professional and management services		635,009
Marketing and advertising		42,750
Administrative and general	-	1,039,990
Total operating expenses, excluding depreciation		15,497,170
Depreciation	-	3,718,791
Total operating expenses, including depreciation	-	19,215,961
Operating loss	-	(15,311,553)
Nonoperating revenues (expenses):		
Local assessments		2,925,471
Contract assistance (note 4):		
Federal		1,949,459
Commonwealth of Massachusetts		6,846,851
Interest income		43,611
Interest expense	-	(76,820)
Total nonoperating revenues	_	11,688,572
Loss before reserves and capital grants	-	(3,622,981)
Extraordinary expense and stabilization fund reserves	-	(79,164)
Capital grants:		
Federal grants		1,771,475
Commonwealth of Massachusetts grant	-	6,138,867
Total capital grants	-	7,910,342
Increase in net position		4,208,197
Net position, beginning of year		19,412,193
Prior period restatement of net position - GASB 75 (note 10)	_	(67,210)
Net position, end of year	\$	23,553,180

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

# Statement of Cash Flows

Year ended June 30, 2018

Cash flows from operating activities:		
Passenger fares	\$	3,597,428
Other cash receipts		266,177
Payments to operators		(12,416,000)
Payments to other vendors		(3,022,802)
Net cash used in operating activities		(11,575,197)
Cash flows from noncapital financing activities:		
Proceeds from sale of revenue anticipation notes		6,200,000
Principal paid on revenue anticipation notes		(5,900,000)
Contract assistance		10,763,553
Interest paid on revenue anticipation notes		(44,549)
Net cash provided by noncapital financing activities		11,019,004
Cash flows from capital and related financing activities:		
Receipt from capital grants		2,026,325
Purchase of capital assets		(1,882,820)
Proceeds from sale of fixed assets		35,370
Net cash used in capital and related financing activities		178,875
Cash flow from investing activity:		
Interest income		43,611
Net cash provided by investing activity		43,611
Net decrease in unrestricted cash and short term investments		
and restricted cash		(333,707)
Unrestricted cash and short term investments and restricted cash, beginning of year		2,538,871
Unrestricted cash and short term investments and restricted cash, end of year	\$	2,205,164
Reconciliation of operating loss to net cash used in operating activities:		
Operating loss	\$	(15,311,553)
Adjustments:		
Depreciation		3,718,791
Gain on sale of fixed assets		(35,370)
Change in net pension liability		115,902
Change in deferred outflows - pension		(77,153)
Change in deferred inflows - pension Change in net OPEB liability		(12,925) 8,523
Change in flet OF LB hability  Change in deferred outflows - OPEB		(36,672)
Change in deferred inflows - OPEB		44,056
Changes in assets and liabilities:		,
Other accounts receivable and other current assets		900
Payables and accrued expenses		(45,422)
Due to operators		62,059
Unearned revenue	į	(6,333)
Net cash used in operating activities	\$	(11,575,197)
Supplemental information:		
Increase in accounts payable attributable to capital assets	\$	6,158,205

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

# Statement of Fiduciary Net Position

June 30, 2018

### Assets

	0	PEB Trust
Cash and short term investments (note 6)	\$	3,079
Investments:		
Fixed Income Mutual Funds		450,673
Total assets	\$	453,752
Net Position		
Net position restricted for postemployment benefits other than pensions	\$ <u></u>	453,752

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

# Statement of Changes in Fiduciary Net Position

Year ended June 30, 2018

Additions:		<b>OPEB Trust</b>
Employer Contributions	\$	17,326
Investment Income		
Net decrease in fair value of investments		(7,935)
Interest and dividends		7,637
Less: investment expense	_	(2,231)
Net investment income	_	(2,529)
Total additions	_	14,797
Dedutions:		
Benefit Payments	_	6,732
Total deductions	_	6,732
Increase in net position		8,065
Net position, beginning of year	_	445,687
Net position, end of year	\$_	453,752

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements

June 30, 2018

# (1) The Authority and Operations

The Brockton Area Transit Authority (the Authority) was established on September 30, 1974 by the City of Brockton pursuant to Section 3 of Chapter 161B of the General Laws of the Commonwealth of Massachusetts (the Commonwealth) to provide transit services to the City of Brockton and the surrounding region.

The following towns are also members of the Authority:

Town	Date of
Avon	August 1976
Stoughton	November 1977
Bridgewater	December 1985
East Bridgewater	May 1986
Abington	May 1987
West Bridgewater	April 1988
Whitman	December 1991
Easton	April 1992
Rockland	January 2009
Hanson	November 2013

### (2) Summary of Significant Accounting Policies

#### (a) Reporting Entity and Basis of Accounting

In accordance with the requirements of the Governmental Accounting Standards Boards (GASB) Statement No. 14, *The Financial Reporting Entity*, as amended by GASB Statement No. 61, *The Financial Reporting Entity Omnibus – an amendment of GASB Statements No. 14 and No. 34*, the financial statements present the Authority (the primary government) and its component units. Pursuant to this criteria, no component units were identified for inclusion in the accompanying financial statements. Additionally, the Authority is a component unit of the Massachusetts Department of Transportation (MassDOT), and its financial statements are incorporated into the financial statements of the MassDOT.

The financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting and reflect transactions by and on behalf of the Authority, the reporting entity. The Authority accounts for its operations as an enterprise fund. Operating revenues and expenses result from the Authority providing transit services to its member communities. All other revenues and expenses are classified as nonoperating revenues and expenses.

Effective for fiscal year ended June 30, 2018, the Authority implemented GASB Statement No. 84, *Fiduciary Activities*, which resulted in the reporting of fiduciary fund financial statements within the Authority's financial statements.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements

June 30, 2018

Fiduciary Fund Component Unit: The Brockton Area Transit Authority Other Post-employment Benefits Trust ("OPEB Trust") was established for the sole purpose of providing funding for post-employment health care and other benefits provided by the Authority. The OPEB Trust is governed by three trustees, which shall include the BAT Administrator, chairman of the advisory board and the chairman of the audit subcommittee. The OPEB Trust is presented using the accrual basis of accounting and is reported as an OPEB trust fund in the fiduciary funds financial statement. The OPEB Trust did not issue a separate audited financial statement.

#### (b) Capital Assets

Capital assets are stated at historical cost. Depreciation is computed using the straight-line method over the economic useful life of ten to thirty years for the transfer center and maintenance facility, five to twelve years for buses and support vehicles, twelve years for fareboxes, and three to ten years for miscellaneous equipment. In fiscal year 2017, the Authority reflected a change in estimate related to the useful lives of midlife overhaul vehicles from nine years to five years.

#### (c) Unearned Revenue

Unearned revenue arises when assets are recorded before eligibility requirements have been met.

#### (d) Unrestricted Cash and Short Term Investments

The Authority considers all highly liquid, temporary cash investments with original maturities of three months or less to be short term investments.

#### (e) Investments

Investments of the Authority consist of short term investments in the Massachusetts Municipal Depository Trust (MMDT), which is an external investment pool that is overseen by the Massachusetts State Treasurer. MMDT is recorded at its net asset value per share or NAV which equal to \$1.00 per share.

Investments of the OPEB Trust are reported at fair value. Fair value is based on quotations from a national securities exchange.

#### (f) Reimbursed Cost of Service

The legislative act under which the Authority was established provides, among other things, that the Commonwealth reimburses the Authority for the "net cost of service", as defined. A portion of the amount not reimbursed is then assessed to the city and towns constituting the Authority. The "net cost of service", as defined, does not include a charge for depreciation. It does, however, include debt service payments made in connection with long-term indebtedness. For financial reporting purposes, the Authority follows the generally accepted accounting method of depreciating the cost of property over its economic useful life.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements

June 30, 2018

#### (g) Capital Grants

The Authority receives capital grants from certain governmental agencies (note 4) to be used for various purposes connected with the planning, modernization, and expansion of transportation facilities and equipment.

### (h) Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Brockton Contributory Retirement System (the System) and additions to/deductions from the System's fiduciary net position have been determined on the same basis as they are reported by the System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### (i) Other postemployment benefits

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the OPEB Trust and additions to/deductions from the Trust's fiduciary net position have been determined on the same basis as they are reported by the Trust. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# (j) Statement of Net Position

The statement of net position presents all of the Authority's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Net position is reported in three categories:

- Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt attributed to the acquisition, construction or improvement of the asset.
- **Restricted net position** consists when constraints placed on net position use are either externally imposed or imposed by law through enabling legislation.
- Unrestricted net position consists of net position which does not meet the definition of the two
  preceding categories.

#### (k) Use of Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

# Notes to Financial Statements

June 30, 2018

#### (3) Notes Payable

At June 30, 2018, the Authority had \$6,200,000 of revenue anticipation notes (RAN) outstanding. The RANs have a weighted average net interest cost (NIC) of 1.119% and are due August 3, 2018.

		Outstanding at June 30, 2017	Issued	Retired	Outstanding at June 30, 2018
0.7900% revenue anticipation note	\$	5,900,000		(5,900,000)	
1.119% revenue anticipation note	_		6,200,000		6,200,000
Total	\$	5,900,000	6,200,000	(5,900,000)	6,200,000

Subsequent to year end, the Authority retired \$6,200,000 of the notes outstanding at year end. The retirement was financed by the borrowing of \$6,300,000 of revenue anticipation notes with a weighted average net interest cost of 1.919%, and are due August 2, 2019.

### (4) Grants

Under Sections 5307 and 5309 of the Transportation Equity Act of the 21st Century of 1998 (the Act), the United States Department of Transportation approves capital grants to fund up to 80% of the Authority's capital improvement projects. The remaining portion of approximately 20% will be financed through state and local funds.

The Authority is also eligible for grants for operating or contract assistance from the United States Department of Transportation. Pursuant to Section IX of the Act, as amended, the federal government may fund up to 50% of the Authority's net cost of service, as defined. Such funds for fiscal year 2018 amounted to \$1,875,005.

In addition, for the year ended June 30, 2018, the Authority recognized \$35,715 of federal assistance for the Jobs Access Reverse Commute Program and the Authority recognized \$38,739 of federal assistance for the Community Transit Grant Program for new service provided.

The Commonwealth of Massachusetts provides for operating assistance to cover a portion of the Authority's net cost of service.

### (5) Due to Operators

The balance at June 30, 2018 of \$1,164,349 includes parts and supplies inventories purchased by the operators for use in the Authority's buses and is stated at lower of cost or market.

### (6) Unrestricted Cash, Restricted Cash, and Short Term Investments

The following represents essential risk information about the Authority's deposits and investments.

# (a) Restricted cash

Restricted cash is segregated from operating cash due to being restricted for capital asset purchases.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements

June 30, 2018

#### (b) Custodial Credit Risk

Custodial credit risk is the risk that in the event of bank failure, the Authority's deposits may not be returned. As of June 30, 2018, the bank balances of uninsured and uncollateralized deposits totaled \$9,957. The carrying amount of deposits totaled \$214,884 at June 30, 2018.

#### (c) Investment Policy

State and local statutes place certain limitations on the nature of deposits and investments available to the Authority. Deposits (including demand deposits, term deposits, and certificates of deposit) in any one financial institution may not exceed certain levels without collateralization by the financial institutions involved. Investments can also be made in securities issued by or unconditionally guaranteed by the U.S. government or agencies that have a maturity of less than one year from the date of purchase, repurchase agreement guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase, and units in the MMDT.

#### (d) Interest Rate Risk

As of June 30, 2018, the Authority's short-term investment was in the MMDT. The fair value of the MMDT investment at June 30, 2018 was \$1,990,192, and its average maturity is less than one year.

#### (e) Credit Risk

As of June 30, 2018, the Authority's investment in the MMDT, was not rated.

#### (f) Fair Value Measurements

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Because MMDT is measured at net asset value, it is not required to be measured within the fair value hierarchy described above.

#### (g) Liquidity

MMDT does not place any limitations or restrictions on participant withdrawals.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements
June 30, 2018

The following represents essential risk information about the OPEB Trust's deposits and investments.

#### (a) Investment Summary

The OPEB Trust investments at June 30, 2018 are presented below. All investments are presented by investment type.

		Fair	<b>Investment Maturities (In years)</b>		
Investment Type		Value	Less than 1	1-5	
Debt securities:					
Money market mutual funds	\$	3,079	3,079	-	
Fixed income mutual funds	_	450,673	450,673		
Total investments	\$	453,752	453,752	-	

#### (b) Credit Risk

As of June 30, 2018, the OPEB Trust's investment in fixed income mutual funds were rated at AA+, and the investments in money market mutual funds was not rated.

As of June 30, 2018, the OPEB Trust's investments were not exposed to custodial or concentration credit risk.

### (c) Fair Value Measurements

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

As of June 30, 2018, the OPEB Trust's investments in debt securities of \$453,752 were all classified at level 1 in the fair value hierarchy, which have been valued using quoted prices in the active markets for those securities.

#### (7) Unearned Revenue, Including Extraordinary Reserve and Stabilization Fund

In accordance with Section 6 of Chapter 161B of the General Laws of the Commonwealth, the Authority is allowed to establish a reserve account for the purpose of meeting the cost of extraordinary expenses that are both unusual in nature and infrequent in occurrence. The total reserve amount may not exceed 20% of the prior year's local assessment and the annual funding cannot exceed 3% of the current year's local assessment. The accumulated aggregate reserve of \$584,987 (which represents approximately 20% of the applicable local assessment of \$2,925,471) is included in unearned revenue in the accompanying statement of net position.

Chapter 161B of the General Laws of the Commonwealth has been amended to allow the Authority to establish a stabilization fund, which can be accessed for capital improvements or to offset an unforeseen and dramatic loss of revenue within a fiscal year. The Authority maintains a stabilization fund in the amount of \$301,432, which is included in unearned revenue in the accompanying statement of net position.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements

June 30, 2018

#### (8) Capital Assets

Capital assets consisted of the following at June 30, 2018:

	_	Beginning balance	Increases	Decreases	Ending balance
Capital assets not being depreciated:					
Land	\$	863,587	_	_	863,587
Total capital assets not	_				
being depreciated	_	863,587			863,587
Capital assets being depreciated: Transfer center and maintenance					
facility		16,570,159	464,399	435	17,034,123
Buses, fareboxes and support vehicles		29,295,270	7,383,473	1,545,107	35,133,636
Miscellaneous equipment		5,555,311	193,153	201,461	5,547,003
Total capital assets	_		·		
being depreciated	_	51,420,740	8,041,025	1,747,003	57,714,762
Less accumulated depreciation for: Transfer center and maintenance					
facility		10,567,181	610,350	435	11,177,096
Buses, fareboxes and support vehicles		17,094,407	2,696,007	1,545,107	18,245,307
Miscellaneous equipment	_	4,481,981	412,434	201,461	4,692,954
Total accumulated depreciation		32,143,569	3,718,791	1,747,003	34,115,357
Total capital assets					
being depreciated, net	_	19,277,171	4,322,234		23,599,405
Capital assets, net	\$_	20,140,758	4,322,234		24,462,992

#### (9) Pension Plan

The Authority is a participant in the Brockton Contributory Retirement System (the System). The System is a contributory defined benefit plan, as established by MGL Chapter 32 covering all City of Brockton Retirement System member unit employees deemed eligible by the retirement board. The Retirement System is governed by a five-member board.

The System qualifies as a cost-sharing multiple employer plan since pension obligations exist for employees of more than one employer and plan assets can be used to pay the benefits of the employees of any employer. Member units are the City of Brockton, Brockton Housing Authority, Brockton Redevelopment Authority, and the Brockton Area Transit Authority. Each employer contributes into the plan annually as determined by the Public Employee Retirement Administration Commission (PERAC). Please see the section below entitled "Contributions" for more information.

The System issues a publicly available report that can be obtained by submitting a request to the System at 1322 Belmont Street, #101, Brockton, Massachusetts 02301.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements

June 30, 2018

Benefits provided. The System provides retirement, disability, and death benefits. The retirement allowance is determined as a product of the participant's Benefit Rate times Average Salary times Creditable Service. The amount determined by the benefit formula cannot exceed 80% of the member's highest three year average salary (for employees hired prior to April 2, 2012) or 80% of the member's highest five year average (for employees hired on or after April 2, 2012). The benefit rate also varies with the member's retirement age and group classification (see below). Members may elect to receive their retirement allowances in one of three forms of payment (Options A, B, and C) per MGL Chapter 32.

Members of the System are eligible for two types of disability benefits (ordinary and accidental disability) for which allowances are determined based on the date the member entered the System along with the "group" the member belongs to. Death benefits are also available for members who die as a result of a work-related injury if the member was retired for accidental disability and the death was the natural and proximate result of the injury or hazard undergone on account of which such member was retired. Allowances for death benefits consist of immediate payments to a named beneficiary equal to the accumulated deductions at the time of death, plus a pension equal to 72% of current salary.

Contributions. Member contributions vary depending on the most recent date of membership. Members who entered the system prior to January 1, 1975 contribute 5% of regular compensation. Members who entered on or after January 1975 but prior to January 1, 1984 contribute 7% of regular compensation. Members who entered on or after January 1, 1984 but prior to July 1, 1996 contribute 8% of regular compensation. Members who entered on or after July 1, 1996 will contribute 9% of regular compensation. Also, members who joined on or after January 1, 1979 are required to make extra contributions equal to 2% of all compensation exceeding \$30,000 annually.

While there is no statutory or regulatory requirement to contribute the actuarially determined contribution, it is the intent of the Authority to contribute the amount necessary to finance the costs of benefits earned by employees each year. PERAC establishes rates based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of the benefits earned by the employees during the year, with an additional amount to finance any unfunded accrued liability. The Authority's contribution to the pension plan for the year ended June 30, 2018 totaled \$66,833.

Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The System's net pension liability was measured as of December 31, 2017 (i.e. the measurement date as defined by GASB Statement No. 68), and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2018.

As of the measurement date the System reported a net pension liability of \$241,206,731 resulting in the Authority reporting a liability of \$644,451 for its proportionate share of the net pension liability in its June 30, 2018 Statement of Net Position. The Authority's proportion of the net pension liability was based on the Authority's actual contributions to the pension plan relative to the actual contributions of the participating employers.

The Authority's proportion was 0.267178% for fiscal year 2018 and 0.219998% for fiscal year 2017.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements

June 30, 2018

For the June 30, 2018 financial statements, the Authority recognized pension expense of \$96,103 and reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred outflows of resources		Deferred inflows of resources	
Change of assumptions	\$	62,390	_	
Net difference between projected and actual earnings on				
pension plan investments		_	12,990	
Difference between expected and actual experience		24,544	_	
Changes in Authority's proportionate share		76,898	51,948	
Contributions made subsequent to measurement date		70,280		
Total	\$	234,112	64,938	

The \$70,280 reported as deferred outflows of resources resulting from contributions made subsequent to measurement date will be recognized as a reduction in the net pension liability during fiscal year 2019. All other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2019	\$ 30,987
2020	26,268
2021	14,553
2022	17,928
2023	9,158
Total	\$ 98,894

Actuarial assumptions. The total pension liability in the January 1, 2018 actuarial valuation was determined using the following actuarial assumptions, and applied to all periods included in the measurement:

Inflation	3.00 %
Salary increases	Based on years of service,
	ranging from 4.25% to 7.00%
Investment rate of return	7.75 %
Cost of Living Adjustment	3.00% of the first \$12,000 annually

The mortality rates applicable to nondisabled participants were based on the RP-2000 Mortality Table projected generationally with Scale BB for males and females. Disabled retirees used the RP-2000 Mortality Table set forward three years for all disabled members.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements
June 30, 2018

The long-term expected rate of return on System investments was determined using a best-estimate ranges of expected future nominal rates of return (expected returns, net of investment expense and inflation) developed for each major asset class using an econometric model that forecasts a variety of economic environments and then calculates asset class returns based on functional relationships between the economic variables and the asset classes. Best estimates of arithmetic rates of return for each major asset class included in the System's target asset allocation as of December 31, 2017 are summarized in the following table:

TargetAllocation	Long-term expected real rate of return
21 %	6.16 %
41	7.30
16	3.93
6	6.00
4	5.00
9	9.00
3	4.00
	Allocation  21 %  41  16  6  4  9

Discount rate. The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that contributions will continue to follow the pattern of contributions observed over the last five years. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of the projected benefit payments to determine the total pension liability.

Sensitivity of the Authority's proportionate share of the net pension liability to changes in the discount rate. The following presents the Authority's proportionate share of the net pension liability calculated using the discount rate of 7.75%, as well as what the Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75%) or 1-percentage-point higher (8.75%) than the current rate:

	Current			
	_	1% Decrease (6.75%)	discount rate (7.75%)	1% Increase (8.75%)
The Authority's proportionate share				
of the net pension liability	\$	836,084	644,451	481,296

Pension plan fiduciary net position. Detailed information about the System's fiduciary net position is available in the separately issued Brockton Contributory Retirement System report.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements

June 30, 2018

#### (10) Other Postemployment Benefit (OPEB) Disclosures

The Authority established an Other Post-Employment Benefits (OPEB) Irrevocable Trust. The trust was established for the sole purpose of providing for the advance funding of future costs of retired employee health insurance and other benefits provided to retirees. During the fiscal year ended June 30, 2018, the Authority implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pension*, as a result the net position as of June 30, 2017 was restated by \$67,210.

#### **OPEB Trust Reporting - GASB 74**

#### (a) Plan Membership

At June 30, 2018, membership consisted of 8 active plan members and 2 inactive plan members or beneficiaries currently receiving benefits.

#### (b) Benefits Provided

The Authority provides comprehensive medical insurance offered through Blue Cross Blue Shield of Massachusetts to retirees meeting the eligibility criteria as defined in the trust and their covered dependents.

#### (c) Contributions

Employees with less than 25 years of creditable service pay 50% of medical premiums; employees with 25 years or more of credible service pay 25% of medical premiums.

For the fiscal year ended June 30, 2018, the employer contributions totaled \$17,326. The Trust did not receive contributions from any other sources.

#### (d) Investment Policy

The OPEB Trust's policy in regard to the allocation of investments is established and may be amended by the trustees. The following was the trustees adopted asset allocation policy as of June 30, 2018:

	Target
Asset class	Allocation
Domestic fixed income	99.00 %
Cash	0.75

#### (e) Rate of Return

For the year ended June 30, 2018, the annual money-weighted rate of return on investments, net of investment expense, was -0.57%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

# Notes to Financial Statements

June 30, 2018

#### (f) Net OPEB Liability of the Authority

The components of the net OPEB liability of the Authority at June 30, 2018 measurement date, were as follows:

Total OPEB liability	\$ 570,158
Plan fiduciary net position	 (453,752)
Authority's net OPEB liability	\$ 116,406
Plan fiduciary net position as a percentage of the total OPEB liability	79.58%

Actuarial Assumptions. In the July 1, 2017 actuarial valuation, the individual entry age actuarial cost method was used. The actuarial assumptions included a 4.49% investment rate of return, 4.50% discount rate, and projected salary increases of 3% and long-term health care cost trend rate of 5%. Both the pre-retirement and post-retirement mortality are represented by the RP-2000 mortality table projected generationally with scale BB and base year of 2009 for males and females.

The long-term expected rate of return on OPEB Trust investments was determined using a best-estimate ranges of expected future nominal rates of return (expected returns, net of investment expense and inflation) developed for each major asset class using an econometric model that forecasts a variety of economic environments and then calculates asset class returns based on functional relationships between the economic variables and the asset classes. Best estimates of arithmetic rates of return for each major asset class included in the OPEB Trust's target asset allocation as of June 30, 2018 are summarized in the following table:

Asset class	Long-term expected real rate of return
Domestic fixed income	2.00 %
Cash	<u> </u>

Discount Rate. The discount rate used to measure the total OPEB liability was 4.50%. The discount rate was selected using a blend of the Municipal Bond Index Rate (3.45% at June 30, 2018) for unfunded periods and the Investment Rate of Return (4.49% at June 30, 2018) for funded periods.

Sensitivity of the total OPEB liability to changes in the discount rate. In the event the discount rate were 1% higher or lower than forecast and employee contributions were to increase at the forecast rates, the total OPEB liability as of June 30, 2018 would change as follows:

		Current					
	_	1% Decrease (3.50%)		discount rate (4.50%)		1% Increase (5.50%)	
Net OPEB liability (Asset)	\$	217,470	\$	116,406	\$	36,502	

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements
June 30, 2018

Sensitivity of the total OPEB liability to changes in the healthcare trend. In the event that healthcare trend rates were 1% higher or lower than forecast and employee contributions were to increase at the forecast rates, the total OPEB liability as of June 30, 2018 would change as follows:

		Current					
	_	1% Decrease (4.00%)		trend rate (5.00%)		1% Increase (6.00%)	
Net OPEB liability (Asset)	\$	(9.641)	\$	116.406	\$	280.201	

# **Authority Reporting - GASB 75**

# (g) Net OPEB Liability

The Authority's net OPEB liability was measured as of June 30, 2017 for the year ended June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2017.

### (h) Changes in the Net OPEB Liability

	_	Increase (Decrease)					
		Total OPEB	Plan Fiduciary	Net OPEB			
	_	Liability	Net Position	Liability			
Balances at June 30, 2016 - measurement date	\$	524,584 \$	457,374 \$	67,210			
Changes for the year:							
Service cost		31,987	-	31,987			
Interest		24,870	=	24,870			
Differences between expected and actual experience		(52,155)	=	(52,155)			
Net investment income		-	(3,821)	3,821			
Benefit payments	_	(7,866)	(7,866)	=			
Net changes	-	(3,164)	(11,687)	8,523			
Balances at June 30, 2017 - measurement date	\$	521,420 \$	445,687 \$	75,733			

Sensitivity of the total OPEB liability to changes in the discount rate. In the event the discount rate were 1% higher or lower than forecast and employee contributions were to increase at the forecast rates, the total OPEB liability as of the June 30, 2017 measurement date would change as follows:

		Current				
	-	1% Decrease (3.50%)	_	discount rate (4.50%)	_	1% Increase (5.50%)
Net OPEB liability (Asset)	\$	168,158	\$	75,733	\$	2,659

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements
June 30, 2018

Sensitivity of the total OPEB liability to changes in the healthcare trend. In the event that healthcare trend rates were 1% higher or lower than forecast and employee contributions were to increase at the forecast rates, the total OPEB liability as of the June 30, 2017 measurement date would change as follows:

	Current			
	1% Decrease (4.00%)	trend rate (5.00%)	_	1% Increase (6.00%)
Net OPEB liability (Asset)	\$ (39,539) \$	75,733	\$	225,527

# (i) OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2018, the Authority recognized OPEB expense of \$33,233. At June 30, 2018, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	 Deferred Inflows of Resources
Differences between expected and actual experience Net difference between projected and actual earnings	\$ _	\$ 44,056
on OPEB plan investments	19,346	_
Contributions made subsequent to measurement date	 17,326	 
Total	\$ 36,672	\$ 44,056

The \$17,326 reported as deferred outflows of resources resulting from contributions made subsequent to measurement date will be recognized as a reduction in the net OPEB liability during fiscal year 2019. All other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2019	\$ (3,263)
2020	(3,263)
2021	(3,263)
2022	(3,261)
2023	(8,099)
2024	(3,561)
Total	\$ (24,710)

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements

June 30, 2018

#### (11) Commitments and Contingencies

The Authority is party to claims in the normal course of business. Management believes that there is no significant liability associated with these claims.

The Authority has received capital and operating financial assistance from federal and state agencies in the form of grants. Funds spent under these programs generally require compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the Authority. There were no known disallowances in the fiscal year ended June 30, 2018.

## (12) 810 CMR 53.03(2) Disclosure (Unaudited)

The Administrator (CEO), date of hire of July 7, 1980, compensation for fiscal year 2018 was \$144,405. The Administrator receives a family health insurance plan and contributes 25% of the cost of the premium.

The Chief Financial Officer (CFO), date of hire of February 15, 1999, compensation for fiscal year 2018 was \$99,180. The CFO receives a family health insurance plan and contributes 25% of the cost of the premium.

Advisory Board members and officers do not receive compensation.

#### (13) Subsequent Events

The Authority has evaluated events subsequent to June 30, 2018 through September 24, 2018, the date the financial statements were available for issuance, and determined that other than the RAN refinancing discussed in note 3, there are no material items that would require recognition or disclosure in the Authority's financial statements.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Required Supplementary Information (unaudited)

Schedule of Proportionate Share of the Net Pension Liability

Last 10 Fiscal Years\*

	2018	2017	2016	2015
Authority's proportion of the net pension liability	0.26718 %	0.21998 %	0.21953 %	0.25170 %
Authority's proportionate share of the net pension liability	\$ 644,451	528,549	523,440	459,550
Authority's covered payroll	521,461	495,684	495,684	361,871
Authority's proportionate share of the net pension liability as a percentage of its covered payroll	123.6%	106.6%	105.6 %	127.0%
Plan fiduciary net position as a percentage of total pension liability	63%	61%	60%	67%

<sup>\*</sup> Per paragraph 138 of GASB Statement No. 68, the Authority is not required to retrospectively present its 10 year RSI schedules, as this information was not available at transition and historical information was not measured in accordance with the parameters of GASB Statement No. 68.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Required Supplementary Information (unaudited)

Schedule of Employer Contributions - Pension

Last 10 Fiscal Years\*

	2010	2017	2010	2015
Authority's contractually required contribution	\$ 66,833	44,159	42,348	48,553
Authority's contributions in relation to the contractually required contribution	66,833	44,159	42,348	48,553
Contribution deficiency (excess)	\$ 			
Authority's covered payroll	\$ 521,461	495,684	495,684	361,871
Contributions as a percentage of covered payroll	13%	9%	9%	13%

#### Notes to Schedule:

Methods and assumptions used to determine contribution rates:

Contribution rates are recommended by the System's independent actuary and are approved by PERAC in order to comply with the applicable funding statue (MGL Chapter 32 Section 22F)

\* Per paragraph 138 of GASB Statement No. 68, the Authority is not required to retrospectively present its 10 year RSI schedules, as this information was not available at transition and historical information was not measured in accordance with the parameters of GASB Statement No. 68.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Required Supplementary Information (unaudited)

# Schedule of Changes in the Authority's Net OPEB Liability and Related Ratios

Last 10 Fiscal Years\*

	2018	2017
Total OPEB Liability Service cost Interest	\$ 30,770 24,700	31,987 24,870
Differences between actual and expected experience Benefit payments Net change in total OPEB liability	(6,732) 48,738	(52,155) (7,866) (3,164)
Total OPEB liability - beginning Total OPEB liability - ending (a)	\$ 521,420 570,158	524,584 521,420
Plan fiduciary net position Contributions - Employer Net investment income Benefit payments Net change in plan fiduciary net position	17,326 (2,529) (6,732) 8,065	(3,821) (7,866) (11,687)
Plan fiduciary net position - beginning Plan fiduciary net position - ending (b)	\$ 445,687 453,752	457,374 445,687
Authority's net OPEB liability - ending (a) - (b)	\$ 116,406	75,733
Plan fiduciary net position as a percentage of the total OPEB liability	79.58%	85.48%
Covered Payroll	608,457	608,457
Authority's net OPEB liability as a percentage of covered payroll	19.13%	12.45%

<sup>\*</sup> Per paragraph 62 of GASB Statement No. 74, the Authority is not required to retrospectively present its 10 year RSI schedules, as this information was not available at transition and historical information was not measured in accordance with the parameters of GASB Statement No. 74.

**BROCKTON AREA TRANSIT AUTHORITY**(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Required Supplementary Information (unaudited)

Schedule of Employer Contributions - OPEB

Last 10 Fiscal Years\*

	2010
Actuarially determined contribution	\$ 35,219
Contributions in relation to the actuarially determined contribution	17,326
Contribution deficiency (excess)	\$ 17,893
Covered payroll	\$ 608,457
Contributions as a percentage of covered payroll	6%

### Notes to Schedule:

Methods and assumptions used to determine contribution rates are included in footnote 10

\* Per paragraph 62 of GASB Statement No. 74, the Authority is not required to retrospectively present its 10 year RSI schedules, as this information was not available at transition and historical information was not measured in accordance with the parameters of GASB Statement No. 74.

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Required Supplementary Information (unaudited)

Schedule of Investment Returns - OPEB Trust

Last 10 Fiscal Years\*

Annual money-weighted rate of return,
net of investment expense -0.57%

\* Per paragraph 62 of GASB Statement No. 74, the Authority is not required to retrospectively present its 10 year RSI schedules, as this information was not available at transition and historical information was not measured in accordance with the parameters of GASB Statement No. 74.

(A Component Unit of the Massachusetts Department of Transportation- MassDOT)

# Supplemental Schedule of Net Cost of Service

Year ended June 30, 2018

	_	Total urbanized area service
Operating costs: Operating and administrative costs (excluding depreciation)	\$	1,181,690
Purchased services:		
Fixed route		10,518,210
Demand response		3,797,271
Debt service – interest expense	_	76,820
Total operating costs	-	15,573,991
Federal operating assistance:		
Federal Transportation Administration operating and administrative		1,875,005
Other Federal	_	74,454
Total federal operating assistance	_	1,949,459
Revenues:		
Operating:		
Farebox revenue		2,557,594
Service and other third-party reimbursements		1,124,709
Other revenue:		
Advertising		84,017
Facility and parking income Interest income		97,200 43,611
Miscellaneous		40,889
	_	
Total revenues	_	3,948,020
Net operating deficit		9,676,512
Adjustment:		
Extraordinary expenses reserve		14,164
Stabilization fund		65,000
MAP vehicle options	_	16,646
Net cost of service		9,772,322
Net cost of service funding:		
Local assessments		2,925,471
State contract assistance	_	6,846,851
Subtotal state contract assistance to be funded		<u> </u>
Balance requested from the State on June 30, 2018	\$	
•	=	

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

# Supplemental Schedule of Net Cost of Service - Calculation Worksheet

Year ended June 30, 2018

Proof calculations and other required information:

A.	Prior year operating expenses, net of fully funded costs brokerage service Allowable percentage increase	\$ _	15,105,259 2.5 %
	Prior year net operating expense times 2.5%	_	377,631
	Current year allowable net operating expense	\$_	15,482,890
B.	Extraordinary expenses Prior year local assessment	\$	14,164 2,925,471
	Percentage of extraordinary to prior year local assessment (not to exceed 3%)	_	0.48%
C.	Aggregate amount of reserve account at June 30 Prior year local assessment	\$ _	584,987 2,925,471
	Percentage of reserve account to prior year local assessment (not to exceed 20%)	_	20.00%
D.	State the management fee paid to major service providers as a percentage of operating costs incurred		1.43%
E.	State the percentage of benefits paid by BAT on behalf of BAT employees for: Group life and accidental death insurance Group health insurance		100% 75%
F.	State the brokerage service contracts' costs as a percentage of total operating costs		_
G.	Stabilization fund: Current year Aggregate balance	\$	65,000 301,432