

BROCKTON AREA TRANSIT AUTHORITY
(A Component Unit of the Massachusetts Department of Transportation - MassDOT)
Financial Statements, Required Supplementary Information, and
Other Supplemental Schedules
June 30, 2020
(With Independent Auditors' Report Thereon)



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BROCKTON AREA TRANSIT AUTHORITY
(A Component Unit of the Massachusetts Department of Transportation)

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INDEPENDENT AUDITORS' REPORT

The Advisory Board
Brockton Area Transit Authority
Brockton, Massachusetts

Report on the Financial Statements

We have audited the accompanying financial statements of the business-type activities and fiduciary activities of the Brockton Area Transit Authority (the Authority), a component unit of the Massachusetts Department of Transportation, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and fiduciary activities of the Authority as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (located on pages 4 through 8) and certain pension and other postemployment benefits information (located on pages 29 through 33) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by GASB who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

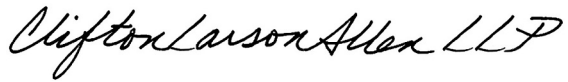
Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The schedule of net cost of service and schedule of net cost of service – calculation worksheet (located on pages 34 through 35) are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplemental schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplemental schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 22, 2020, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Authority's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

CliftonLarsonAllen LLP

Boston, Massachusetts
September 22, 2020

BROCKTON AREA TRANSIT AUTHORITY

(A Component Unit of the Massachusetts Department of Transportation – MassDOT)

Required Supplementary Information

Management's Discussion and Analysis

June 30, 2020

(Unaudited)

The following is offered to the reader of the Brockton Area Transit Authority's financial statements. It is a narrative overview and analysis of the financial performance of the Brockton Area Transit Authority (the Authority) during the fiscal year ended June 30, 2020. Please read this discussion and analysis in conjunction with the Authority's financial statements.

Financial Highlights

- The assets and deferred outflows of the Authority exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$19,615,581.
- The Authority's total net position decreased by \$2,113,727. This change is primarily due to a change in capital assets, net depreciation.
- The Authority's operating expenses, less operating revenues and depreciation, are funded annually through a combination of federal, state, and local assistance.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Authority's financial statements. The Authority is a special-purpose government engaged in only business-type and fiduciary activities. As such, its financial statements consist of only those required for proprietary funds, fiduciary funds, and notes to the financial statements.

The proprietary and fiduciary fund statements offer short term and long term financial information about the business-type and fiduciary activities of the Authority.

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Required Supplementary Information
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June 30, 2020
(Unaudited)

The notes to the financial statements provide additional information that is essential to the understanding of the data provided in the financial statements.

Condensed Financial Information

	<u>2020</u>	<u>2019</u>	<u>Changes by dollar</u>	<u>Changes by percentage</u>
Current and other assets	\$ 7,554,852	7,946,602	(391,750)	(4.9)%
Noncurrent and capital assets, net	21,937,746	23,854,670	(1,916,924)	(8.0)
Deferred outflows of resources related to pensions and OPEB	<u>329,075</u>	<u>415,367</u>	<u>(86,292)</u>	<u>(20.8)</u>
Total assets and deferred outflows of resources	<u>\$ 29,821,673</u>	<u>32,216,639</u>	<u>(2,394,966)</u>	<u>(7.4)%</u>
Current liabilities	\$ 1,879,948	2,227,265	(347,317)	(15.6)%
Long term liabilities	7,353,111	7,294,204	58,907	0.8
Long term net pension and OPEB liabilities	911,188	871,984	39,204	4.5
Deferred inflows of resources related to pensions and OPEB	<u>61,845</u>	<u>93,878</u>	<u>(32,033)</u>	<u>(34.1)</u>
Total liabilities and deferred inflows of resources	<u>\$ 10,206,092</u>	<u>10,487,331</u>	<u>(281,239)</u>	<u>(2.7)%</u>
Net position:				
Net investment in capital assets	\$ 20,221,009	22,099,499	(1,878,490)	(8.5)%
Restricted	—	2,853	(2,853)	(100.0)
Unrestricted	<u>(605,428)</u>	<u>(373,044)</u>	<u>(232,384)</u>	<u>62.3</u>
Total net position	<u>\$ 19,615,581</u>	<u>21,729,308</u>	<u>(2,113,727)</u>	<u>(9.7)%</u>

BROCKTON AREA TRANSIT AUTHORITY

(A Component Unit of the Massachusetts Department of Transportation – MassDOT)

Required Supplementary Information

Management's Discussion and Analysis

June 30, 2020

(Unaudited)

	<u>2020</u>	<u>2019</u>	<u>Changes by dollar</u>	<u>Changes by percentage</u>
Operating revenues:				
Passenger fares	\$ 2,800,623	3,843,083	(1,042,460)	(27.1)%
Other operating revenues	<u>253,977</u>	<u>396,905</u>	<u>(142,928)</u>	<u>(36.0)</u>
Total operating revenues	<u>3,054,600</u>	<u>4,239,988</u>	<u>(1,185,388)</u>	<u>(28.0)</u>
Operating expenses:				
Transportation services	11,978,642	11,691,909	286,733	2.5
Other operating expenses	<u>4,029,770</u>	<u>4,198,609</u>	<u>(168,839)</u>	<u>(4.0)</u>
Total operating expenses, excluding depreciation	16,008,412	15,890,518	117,894	0.7
Depreciation	<u>3,725,689</u>	<u>3,875,342</u>	<u>(149,653)</u>	<u>(3.9)</u>
Total operating expenses, including depreciation	<u>19,734,101</u>	<u>19,765,860</u>	<u>(31,759)</u>	<u>(0.2)</u>
Operating loss	<u>(16,679,501)</u>	<u>(15,525,872)</u>	<u>(1,153,629)</u>	<u>7.4</u>
Nonoperating revenues (expenses):				
Contract assistance and local assessments	13,074,143	11,800,591	1,273,552	10.8
Other	<u>(52,625)</u>	<u>(45,402)</u>	<u>(7,223)</u>	<u>15.9</u>
Total nonoperating revenues	<u>13,021,518</u>	<u>11,755,189</u>	<u>1,266,329</u>	<u>10.8</u>
Loss before extraordinary expense reserve and capital grants	(3,657,983)	(3,770,683)	112,700	(3.0)
Extraordinary expense and stabilization reserves	(67,707)	(104,658)	36,951	(35.3)
Capital grants	<u>1,611,963</u>	<u>2,087,986</u>	<u>(476,023)</u>	<u>(22.8)</u>
Increase (decrease) in net position	<u>(2,113,727)</u>	<u>(1,787,355)</u>	<u>(326,372)</u>	<u>18.3</u>
Beginning net position	21,729,308	23,553,180	(1,823,872)	(7.7)
Prior period restatement of net position	<u>—</u>	<u>(36,517)</u>	<u>36,517</u>	<u>N/A</u>
Ending net position	\$ <u>19,615,581</u>	<u>21,729,308</u>	<u>(2,113,727)</u>	<u>(9.7)%</u>

The Authority's net position consists primarily of its net investment in capital assets (e.g., land, transfer center, maintenance facility, transportation equipment, and miscellaneous equipment). The Authority uses these capital assets to provide fixed route and paratransit services to individuals within its service area; consequently, this component of net position is not available for future spending. Although the Authority's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay any related debt outstanding must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

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Required Supplementary Information
Management's Discussion and Analysis
June 30, 2020
(Unaudited)

Key factors in the changes in noncapital revenues and expenses are as follows:

- Total operating expenses, excluding depreciation, increased overall by \$117,894, or approximately 0.74%, as a result of increases in fleet insurance and costs incurred as a result of COVID-19.
- Interest expense decreased by \$18,456 or approximately 14.28%. This is a result of a decrease in the net interest costs. The borrowing remained the same as the prior year at \$6,300,000.
- Federal assistance increased by \$397,697, or approximately 6.1% due to a decrease in farebox revenues and an increase in operating expenses as a result of COVID-19.
- Commonwealth of Massachusetts contract assistance increased by \$425,799, or 6.1% in fiscal year 2020.
- Revenues from assessments from member municipalities increased by \$124,965, or 4.2%, as a result of the statutorily allowed annual 2.5% increase plus new service assessments in the communities of Bridgewater and Stoughton.

Capital Assets and Debt

The Authority's capital assets as of June 30, 2020 and 2019 amounted to \$20,566,609 and \$22,680,337, respectively, net of accumulated depreciation. This investment in capital assets includes land, transfer center, maintenance facility, transportation equipment, and miscellaneous equipment.

Capital asset additions during the fiscal years included the following:

	2020	2019
Transfer center and maintenance facility	\$ 108,806	173,972
Buses, fareboxes, and support vehicles	1,275,630	1,739,275
Miscellaneous equipment	227,524	179,440
Total	\$ 1,611,960	2,092,687

The Authority primarily acquires its capital assets under federal capital grants and state matching funds. Capital asset additions decreased by approximately \$480,727. The decrease was mainly in fixed route and paratransit fleet additions.

At year-end, the Authority had \$6,300,000 of Revenue Anticipation notes outstanding.

BROCKTON AREA TRANSIT AUTHORITY

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Required Supplementary Information

Management's Discussion and Analysis

June 30, 2020

(Unaudited)

Economic Factors and Next Year's Budget

The Authority's non-operating revenues are derived from three sources: federal programs, state operating assistance, and local assessments. In FY20 the use of federal formula funds increased by 22.9% compared to the prior year, state contract assistance increased by 6.1%, and local assessments increased by 4.2%. While operating revenues derived from fares dropped due to reduced ridership as a result of the COVID-19 pandemic, federal CARES Act funding was used to replace this decreased revenue.

In February of 2020, BAT was on pace to see an increase in overall ridership and was poised to increase its frequency of service. With the outbreak of COVID-19 and the subsequent restrictions on travel and economic activity, however, BAT witnessed a near 80% drop in ridership. This decrease was consistent with other transit agencies both locally and nationally.

As with all public agencies, BAT prioritized implementing guidance from the Governor and public health officials in order to maintain safe service for front line workers and customers. Vehicle capacity was reduced, airflow, cleaning and sanitation were increased, a significant cache of Personal Protective Equipment was collected, transactions were moved outside, office staff rotated attendance on site, and driver protective barriers were installed on all vehicles. Currently, BAT's workforce is healthy and has expressed confidence that everything possible is being done to ensure their safety. Despite the intense focus on virus response, BAT continues to implement cost controls, conduct capital maintenance, and invest in continuous improvement. Routes have been combined and frequencies have been decreased to reduce operating costs. Windows at the maintenance facility and sealant in the parking garage were replaced and upgraded. A new automated fare collection system for paratransit and mobile ticketing program for the fixed route have decreased the role of cash within the agency, thereby improving safety and mitigating risk.

While FY21 state funding levels remain uncertain, fare revenue and local assessments are expected to match budget projections. The afore-mentioned infusion of financial support via the federal CARES Act will ensure sufficient resources to continue investing in safety equipment and procedures, while maintaining the levels of service necessary to meet ridership demand.

Requests for Information

This financial report is designed to provide a general overview of the Authority's finances for all those with an interest in the Authority's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Michael J. Lambert, Administrator, Brockton Area Transit Authority, 155 Court Street, Brockton, Massachusetts 02302.

BROCKTON AREA TRANSIT AUTHORITY
(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Statement of Net Position

June 30, 2020

Assets and Deferred Outflows

Current assets:	
Unrestricted cash and short term investments (note 6)	\$ 1,227,195
Restricted cash (note 6)	1,058,785
Receivables for operating assistance:	
Commonwealth of Massachusetts and cities and towns	2,925,471
United States Department of Transportation	1,590,709
Receivables for capital grants:	
Commonwealth of Massachusetts	143,090
United States Department of Transportation	393,282
Other accounts receivable, net	38,264
Other current assets	<u>178,057</u>
Total current assets	<u>7,554,853</u>
Noncurrent assets:	
Capital assets (note 8):	
Land	863,587
Transfer center and maintenance facility	17,316,901
Buses, fareboxes, and support vehicles	32,207,079
Miscellaneous equipment	5,813,452
Less accumulated depreciation	<u>(35,634,411)</u>
Total capital assets, net	20,566,608
Receivable from cities and towns	<u>1,371,137</u>
Total noncurrent assets, net	<u>21,937,745</u>
Total assets	29,492,598
Deferred outflows of resources related to pensions (note 9)	197,335
Deferred outflows of resources related to OPEB (note 10)	<u>131,740</u>
Total assets and deferred outflows of resources	<u>\$ 29,821,673</u>

Liabilities and Deferred Inflows

Current liabilities:	
Accounts payable and accrued expenses	\$ 756,302
Due to operators (note 5)	1,009,896
Accrued interest	<u>113,750</u>
Total current liabilities	1,879,948
Long term liabilities:	
Unearned revenue (note 7)	1,053,111
Notes payable (note 3)	6,300,000
Net pension liability (note 9)	766,412
Net OPEB liability (note 10)	<u>144,776</u>
Total liabilities	10,144,247
Deferred inflows of resources related to pensions (note 9)	10,191
Deferred inflows of resources related to OPEB (note 10)	<u>51,654</u>
Total liabilities and deferred inflows of resources	<u>\$ 10,206,092</u>

Net Position

Net investment in capital assets	\$ 20,221,009
Unrestricted	(605,428)
Commitments and contingencies (note 11)	
Total net position	<u>\$ 19,615,581</u>

See accompanying notes to financial statements.

BROCKTON AREA TRANSIT AUTHORITY
(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Statement of Revenues, Expenses, and Changes in Net Position

Year ended June 30, 2020

Operating revenues:		
Passenger fares	\$	2,800,623
Reimbursement of maintenance		61,800
Facility and parking income		108,827
Advertising		62,285
Miscellaneous		21,065
		<u>3,054,600</u>
Total operating revenues		
Operating expenses:		
Transportation services		11,978,642
Materials, supplies, and maintenance		1,401,243
Insurance		959,470
Professional and management services		610,320
Marketing and advertising		11,482
Administrative and general		1,047,255
		<u>16,008,412</u>
Total operating expenses, excluding depreciation		
Depreciation		<u>3,725,689</u>
		<u>19,734,101</u>
Total operating expenses, including depreciation		
Operating loss		<u>(16,679,501)</u>
Nonoperating revenues (expenses):		
Local assessments		3,123,573
Contract assistance (note 4):		
Federal		2,225,864
Commonwealth of Massachusetts		7,724,706
Interest income		58,133
Interest expense		(110,758)
		<u>13,021,518</u>
Total nonoperating revenues		
Loss before reserves and capital grants		<u>(3,657,983)</u>
Extraordinary expense and stabilization fund reserves		<u>(67,707)</u>
Capital grants:		
Federal grants		1,289,570
Commonwealth of Massachusetts grant		322,393
		<u>1,611,963</u>
Total capital grants		
Decrease in net position		(2,113,727)
Net position, beginning of year		<u>21,729,308</u>
Net position, end of year	\$	<u><u>19,615,581</u></u>

See accompanying notes to financial statements.

BROCKTON AREA TRANSIT AUTHORITY
(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Statement of Cash Flows
Year ended June 30, 2020

Cash flows from operating activities:	
Passenger fares	\$ 2,791,823
Other cash receipts	457,438
Payments to operators	(12,974,696)
Payments to other vendors	<u>(3,047,572)</u>
Net cash used in operating activities	<u>(12,773,007)</u>
Cash flows from noncapital financing activities:	
Proceeds from sale of revenue anticipation notes	6,300,000
Principal paid on revenue anticipation notes	(6,300,000)
Contract assistance	12,551,619
Interest paid on revenue anticipation notes	<u>(139,633)</u>
Net cash provided by noncapital financing activities	<u>12,411,986</u>
Cash flows from capital and related financing activities:	
Receipt from capital grants	2,403,750
Purchase of capital assets	(1,823,083)
Proceeds from sale of fixed assets	<u>16,514</u>
Net cash provided by capital and related financing activities	<u>597,181</u>
Cash flow from investing activity:	
Interest income	<u>58,133</u>
Net cash provided by investing activity	<u>58,133</u>
Net increase in unrestricted cash and short term investments and restricted cash	294,293
Unrestricted cash and short term investments and restricted cash, beginning of year	<u>1,991,686</u>
Unrestricted cash and short term investments and restricted cash, end of year	<u>\$ 2,285,979</u>
Reconciliation of operating loss to net cash used in operating activities:	
Operating loss	\$ (16,679,501)
Adjustments:	
Depreciation	3,725,689
Gain on sale of fixed assets	(16,514)
Change in deferred outflows - pension	98,948
Change in deferred inflows - pension	(15,842)
Change in deferred outflows - OPEB	(12,656)
Change in deferred inflows - OPEB	(16,191)
Changes in assets and liabilities:	
Other accounts receivable and other current assets	219,975
Payables and accrued expenses	(25,446)
Due to operators	(81,873)
Unearned revenue	(8,800)
Change in net pension liability	(28,210)
Change in net OPEB liability	<u>67,414</u>
Net cash used in operating activities	<u>\$ (12,773,007)</u>
Supplemental information:	
Decrease in accounts payable attributable to capital assets	\$ 369,715

See accompanying notes to financial statements.

BROCKTON AREA TRANSIT AUTHORITY
(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Statement of Fiduciary Net Position

June 30, 2020

Assets

	<u>OPEB Trust</u>
Cash and short term investments (note 6)	\$ 8,741
Investments:	
Fixed Income Mutual Funds	<u>592,668</u>
Total assets	<u>\$ 601,409</u>

Net Position

Net position restricted for postemployment benefits other than pensions	<u>\$ 601,409</u>
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See accompanying notes to financial statements.

BROCKTON AREA TRANSIT AUTHORITY
(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Statement of Changes in Fiduciary Net Position

Year ended June 30, 2020

	OPEB Trust
Additions:	
Employer Contributions	\$ <u>13,974</u>
Investment Income	
Net decrease in fair value of investments	16,920
Interest and dividends	11,263
Less: investment expense	<u>(3,062)</u>
Net investment income	<u>25,121</u>
Total additions	<u>39,095</u>
Deductions:	
Benefit Payments	<u>39,948</u>
Total deductions	<u>39,948</u>
Decrease in net position	(853)
Net position, beginning of year	<u>602,262</u>
Net position, end of year	<u>\$ <u>601,409</u></u>

See accompanying notes to financial statements.

BROCKTON AREA TRANSIT AUTHORITY

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements

June 30, 2020

(1) The Authority and Operations

The Brockton Area Transit Authority (the Authority) was established on September 30, 1974 by the City of Brockton pursuant to Section 3 of Chapter 161B of the General Laws of the Commonwealth of Massachusetts (the Commonwealth) to provide transit services to the City of Brockton and the surrounding region.

The following towns are also members of the Authority:

<u>Town</u>	<u>Date of membership</u>
Avon	August 1976
Stoughton	November 1977
Bridgewater	December 1985
East Bridgewater	May 1986
Abington	May 1987
West Bridgewater	April 1988
Whitman	December 1991
Easton	April 1992
Rockland	January 2009
Hanson	November 2013

(2) Summary of Significant Accounting Policies

(a) Reporting Entity and Basis of Accounting

In accordance with the requirements of the Governmental Accounting Standards Boards (GASB) Statement No. 14, *The Financial Reporting Entity*, as amended by GASB Statement No. 61, *The Financial Reporting Entity Omnibus – an amendment of GASB Statements No. 14 and No. 34*, the financial statements present the Authority (the primary government) and its component units. Pursuant to this criteria, no component units were identified for inclusion in the accompanying financial statements. Additionally, the Authority is a component unit of the Massachusetts Department of Transportation (MassDOT), and its financial statements are incorporated into the financial statements of the MassDOT.

The financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting and reflect transactions by and on behalf of the Authority, the reporting entity. The Authority accounts for its operations as an enterprise fund. Operating revenues and expenses result from the Authority providing transit services to its member communities. All other revenues and expenses are classified as nonoperating revenues and expenses.

BROCKTON AREA TRANSIT AUTHORITY

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Notes to Financial Statements

June 30, 2020

Fiduciary Fund Component Unit: The Brockton Area Transit Authority Other Postemployment Benefits Trust ("OPEB Trust") was established for the sole purpose of providing funding for postemployment health care and other benefits provided by the Authority. The OPEB Trust is governed by three trustees, which shall include the BAT Administrator, chairman of the advisory board and the chairman of the audit subcommittee. The OPEB Trust is presented using the accrual basis of accounting and is reported as an OPEB trust fund in the fiduciary funds financial statement. The OPEB Trust did not issue a separate audited financial statement.

(b) Capital Assets

Capital assets are stated at historical cost. Depreciation is computed using the straight-line method over the economic useful life of ten to thirty years for the transfer center and maintenance facility, five to twelve years for buses and support vehicles, twelve years for fareboxes, and three to ten years for miscellaneous equipment. In fiscal year 2017, the Authority reflected a change in estimate related to the useful lives of midlife overhaul vehicles from nine years to five years.

(c) Unearned Revenue

Unearned revenue arises when assets are recorded before eligibility requirements have been met.

(d) Unrestricted Cash and Short Term Investments

The Authority considers all highly liquid, temporary cash investments with original maturities of three months or less to be short term investments.

(e) Investments

Investments of the Authority consist of short term investments in the Massachusetts Municipal Depository Trust (MMDT), which is an external investment pool that is overseen by the Massachusetts State Treasurer. MMDT is recorded at its net asset value per share or NAV which equal to \$1.00 per share.

Investments of the OPEB Trust are reported at fair value. Fair value is based on quotations from a national securities exchange.

(f) Reimbursed Cost of Service

The legislative act under which the Authority was established provides, among other things, that the Commonwealth reimburses the Authority for the "net cost of service", as defined. A portion of the amount not reimbursed is then assessed to the city and towns constituting the Authority. The "net cost of service", as defined, does not include a charge for depreciation. It does, however, include debt service payments made in connection with long-term indebtedness. For financial reporting purposes, the Authority follows the generally accepted accounting method of depreciating the cost of property over its economic useful life.

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June 30, 2020

(g) Capital Grants

The Authority receives capital grants from certain governmental agencies (Note 4) to be used for various purposes connected with the planning, modernization, and expansion of transportation facilities and equipment.

(h) Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Brockton Contributory Retirement System (the System) and additions to/deductions from the System's fiduciary net position have been determined on the same basis as they are reported by the System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

(i) Other Postemployment Benefits

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the OPEB Trust and additions to/deductions from the Trust's fiduciary net position have been determined on the same basis as they are reported by the Trust. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

(j) Statement of Net Position

The statement of net position presents all of the Authority's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Net position is reported in three categories:

- **Net investment in capital assets** consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt attributed to the acquisition, construction or improvement of the asset.
- **Restricted net position** consists when constraints placed on net position use are either externally imposed or imposed by law through enabling legislation.
- **Unrestricted net position** consists of net position which does not meet the definition of the two preceding categories.

(k) Use of Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

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(3) Notes Payable

At June 30, 2020, the Authority had \$6,300,000 of revenue anticipation notes (RAN) outstanding. The RANs have a weighted average net interest cost (NIC) of 1.5464% and are due July 30, 2020.

	<u>Outstanding at June 30, 2019</u>	<u>Issued</u>	<u>Retired</u>	<u>Outstanding at June 30, 2020</u>
1.9190% revenue anticipation note	\$ 6,300,000	—	(6,300,000)	—
1.5464% revenue anticipation note	—	6,300,000	—	6,300,000
Total	<u>\$ 6,300,000</u>	<u>6,300,000</u>	<u>(6,300,000)</u>	<u>6,300,000</u>

Subsequent to year-end, the Authority retired \$6,300,000 of the notes outstanding at year-end. The retirement was financed by the borrowing of \$6,100,000 of revenue anticipation notes with a weighted average net interest cost of 0.7660%, and are due July 30, 2021.

(4) Grants

Under Sections 5307 and 5309 of the Transportation Equity Act of the 21st Century of 1998 (the Act), the United States Department of Transportation approves capital grants to fund up to 80% of the Authority's capital improvement projects. The remaining portion of approximately 20% will be financed through state and local funds.

The Authority is also eligible for grants for operating or contract assistance from the United States Department of Transportation. Pursuant to Section IX of the Act, as amended, the federal government may fund up to 50% of the Authority's net cost of service, as defined. Such funds for fiscal year 2020 amounted to \$2,137,478.

In addition, for the year ended June 30, 2020, the Authority recognized \$88,386 for New Freedoms and Community Transit Grants.

The Commonwealth of Massachusetts provides for operating assistance to cover a portion of the Authority's net cost of service.

(5) Due to Operators

The balance at June 30, 2020 of \$1,009,896 includes parts and supplies inventories purchased by the operators for use in the Authority's buses and is stated at lower of cost or market.

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(6) Unrestricted Cash, Restricted Cash, and Short Term Investments

The following represents essential risk information about the Authority's deposits and investments.

(a) Restricted Cash

Restricted cash is segregated from operating cash due to the following:

Extraordinary reserve	\$ 624,853
Stabilization fund	<u>433,932</u>
Total	\$ 1,058,785

(b) Custodial Credit Risk

Custodial credit risk is the risk that in the event of bank failure, the Authority's deposits may not be returned. As of June 30, 2020, the bank balances of uninsured and uncollateralized deposits totaled \$265,654. The carrying amount of deposits totaled \$527,084 at June 30, 2020.

(c) Investment Policy

State and local statutes place certain limitations on the nature of deposits and investments available to the Authority. Deposits (including demand deposits, term deposits, and certificates of deposit) in any one financial institution may not exceed certain levels without collateralization by the financial institutions involved. Investments can also be made in securities issued by or unconditionally guaranteed by the U.S. government or agencies that have a maturity of less than one year from the date of purchase, repurchase agreement guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase, and units in the MMDT.

(d) Interest Rate Risk

As of June 30, 2020, the Authority's short term investment was in the MMDT. The fair value of the MMDT investment at June 30, 2020 was \$2,019,398, and its average maturity is less than one year.

(e) Credit Risk

As of June 30, 2020, the Authority's investment in the MMDT, was not rated.

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(f) Fair Value Measurements

The Authority categorizes its fair value measurements within the fair value hierarchy established by U.S. generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Because MMDT is measured at net asset value, it is not required to be measured within the fair value hierarchy described above.

(g) Liquidity

MMDT does not place any limitations or restrictions on participant withdrawals.

The following represents essential risk information about the OPEB Trust's deposits and investments.

(a) Investment Summary

The OPEB Trust investments at June 30, 2020 are presented below. All investments are presented by investment type.

<u>Investment type</u>	<u>Fair value</u>	<u>Investment maturities (in years)</u>	
		<u>Less than 1</u>	<u>1-5</u>
<u>Debt securities:</u>			
Money market mutual funds	\$ 8,741	8,741	-
Fixed income mutual funds	592,668	592,668	-
Total investments	\$ 601,409	601,409	-

(b) Credit Risk

As of June 30, 2020, the OPEB Trust's investment in fixed income mutual funds were rated at AA+, and the investments in money market mutual funds was not rated.

As of June 30, 2020, the OPEB Trust's investments were not exposed to custodial or concentration credit risk.

(c) Fair Value Measurements

The Authority categorizes its fair value measurements within the fair value hierarchy established by U.S. generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

As of June 30, 2020, the OPEB Trust's investments in debt securities of \$601,409 were all classified at Level 1 in the fair value hierarchy, which have been valued using quoted prices in the active markets for those securities.

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(7) Unearned Revenue, Including Extraordinary Reserve and Stabilization Fund

In accordance with Section 6 of Chapter 161B of the General Laws of the Commonwealth, the Authority is allowed to establish a reserve account for the purpose of meeting the cost of extraordinary expenses that are both unusual in nature and infrequent in occurrence. The total reserve amount may not exceed 20% of the prior year's local assessment and the annual funding cannot exceed 3% of the current year's local assessment. The accumulated aggregate reserve of \$624,853 (which represents approximately 20% of the applicable local assessment of \$3,123,573) is included in unearned revenue in the accompanying statement of net position.

Chapter 161B of the General Laws of the Commonwealth has been amended to allow the Authority to establish a stabilization fund, which can be accessed for capital improvements or to offset an unforeseen and dramatic loss of revenue within a fiscal year. The Authority maintains a stabilization fund in the amount of \$433,932, which is included in unearned revenue in the accompanying statement of net position.

(8) Capital Assets

Capital assets consisted of the following at June 30, 2020:

	<u>Beginning balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending balance</u>
Capital assets not being depreciated:				
Land	\$ 863,587	—	—	863,587
Total capital assets not being depreciated	<u>863,587</u>	<u>—</u>	<u>—</u>	<u>863,587</u>
Capital assets being depreciated:				
Transfer center and maintenance facility	17,208,095	108,806	—	17,316,901
Buses, fareboxes and support vehicles	32,302,301	1,275,630	1,370,852	32,207,079
Miscellaneous equipment	<u>5,656,487</u>	<u>227,524</u>	<u>70,559</u>	<u>5,813,452</u>
Total capital assets being depreciated	<u>55,166,883</u>	<u>1,611,960</u>	<u>1,441,411</u>	<u>55,337,432</u>
Less accumulated depreciation for:				
Transfer center and maintenance facility	11,845,756	696,474	—	12,542,230
Buses, fareboxes and support vehicles	16,501,216	2,726,234	1,370,852	17,856,598
Miscellaneous equipment	<u>5,003,161</u>	<u>302,981</u>	<u>70,559</u>	<u>5,235,583</u>
Total accumulated depreciation	<u>33,350,133</u>	<u>3,725,689</u>	<u>1,441,411</u>	<u>35,634,411</u>
Total capital assets being depreciated, net	<u>21,816,750</u>	<u>(2,113,729)</u>	<u>—</u>	<u>19,703,021</u>
Capital assets, net	\$ <u><u>22,680,337</u></u>	<u><u>(2,113,729)</u></u>	<u><u>—</u></u>	<u><u>20,566,608</u></u>

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(9) Pension Plan

The Authority is a participant in the Brockton Contributory Retirement System (the System). The System is a contributory defined benefit plan, as established by MGL Chapter 32 covering all City of Brockton Retirement System member unit employees deemed eligible by the retirement board. The Retirement System is governed by a five-member board.

The System qualifies as a cost-sharing multiple employer plan since pension obligations exist for employees of more than one employer and plan assets can be used to pay the benefits of the employees of any employer. Member units are the City of Brockton, Brockton Housing Authority, Brockton Redevelopment Authority, and the Brockton Area Transit Authority. Each employer contributes into the plan annually as determined by the Public Employee Retirement Administration Commission (PERAC). Please see the section below entitled "Contributions" for more information.

The System issues a publicly available report that can be obtained by submitting a request to the System at 1322 Belmont Street, #101, Brockton, Massachusetts 02301.

Benefits provided. The System provides retirement, disability, and death benefits. The retirement allowance is determined as a product of the participant's Benefit Rate times Average Salary times Creditable Service. The amount determined by the benefit formula cannot exceed 80% of the member's highest three year average salary (for employees hired prior to April 2, 2012) or 80% of the member's highest five year average (for employees hired on or after April 2, 2012). The benefit rate also varies with the member's retirement age and group classification (see below). Members may elect to receive their retirement allowances in one of three forms of payment (Options A, B, and C) per MGL Chapter 32.

Members of the System are eligible for two types of disability benefits (ordinary and accidental disability) for which allowances are determined based on the date the member entered the System along with the "group" the member belongs to. Death benefits are also available for members who die as a result of a work-related injury if the member was retired for accidental disability and the death was the natural and proximate result of the injury or hazard undergone on account of which such member was retired. Allowances for death benefits consist of immediate payments to a named beneficiary equal to the accumulated deductions at the time of death, plus a pension equal to 72% of current salary.

Contributions. Member contributions vary depending on the most recent date of membership. Members who entered the system prior to January 1, 1975 contribute 5% of regular compensation. Members who entered on or after January 1975 but prior to January 1, 1984 contribute 7% of regular compensation. Members who entered on or after January 1, 1984 but prior to July 1, 1996 contribute 8% of regular compensation. Members who entered on or after July 1, 1996 will contribute 9% of regular compensation. Also, members who joined on or after January 1, 1979 are required to make extra contributions equal to 2% of all compensation exceeding \$30,000 annually.

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While there is no statutory or regulatory requirement to contribute the actuarially determined contribution, it is the intent of the Authority to contribute the amount necessary to finance the costs of benefits earned by employees each year. PERAC establishes rates based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of the benefits earned by the employees during the year, with an additional amount to finance any unfunded accrued liability. The Authority's contribution to the pension plan for the year ended June 30, 2020 totaled \$76,834.

Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The System's net pension liability was measured as of December 31, 2019 (i.e. the measurement date as defined by GASB Statement No. 68), and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2020.

As of the measurement date the System reported a net pension liability of \$280,414,970 resulting in the Authority reporting a liability of \$766,412 for its proportionate share of the net pension liability in its June 30, 2020 Statement of Net Position. The Authority's proportion of the net pension liability was based on the Authority's actual contributions to the pension plan relative to the actual contributions of the participating employers.

The Authority's proportion was 0.27331% for fiscal year 2020 and 0.27000% for fiscal year 2019.

For the June 30, 2020 financial statements, the Authority recognized pension expense of \$188,505 and reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred outflows of resources	Deferred inflows of resources
Change of assumptions	\$ 47,764	—
Net difference between projected and actual earnings on pension plan investments	—	5,520
Difference between expected and actual experience	14,880	—
Changes in Authority's proportionate share	51,082	4,671
Contributions made subsequent to measurement date	83,609	—
Total	<u>\$ 197,335</u>	<u>10,191</u>

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The \$83,609 reported as deferred outflows of resources resulting from contributions made subsequent to measurement date will be recognized as a reduction in the net pension liability during fiscal year 2020. All other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2021	\$ 37,358
2022	40,701
2023	32,026
2024	(8,471)
2025	1,921
Total	\$ <u>103,535</u>

Actuarial assumptions. The total pension liability in the January 1, 2020 actuarial valuation was determined using the following actuarial assumptions, and applied to all periods included in the measurement:

Inflation	2.50 %
Salary increases	Based on years of service, ranging from 4.25% to 7.00%
Investment rate of return	7.75 %
Cost of living adjustment	3.00% of the first \$12,000 annually

The mortality rates applicable to nondisabled participants were based on the RP-2014 Blue Collar Mortality Table with full generational mortality improvements using Scale MP-2018. Disabled retirees used the RP-2014 Blue Collar Mortality Table set forward one year with full generationally mortality improvement using Scale MP-2018.

The long-term expected rate of return on System investments was determined using a best-estimate ranges of expected future nominal rates of return (expected returns, net of investment expense and inflation) developed for each major asset class using an econometric model that forecasts a variety of economic environments and then calculates asset class returns based on functional relationships between the economic variables and the asset classes. Best estimates of arithmetic rates of return for each major asset class included in the System's target asset allocation as of December 31, 2019 are summarized in the following table:

<u>Asset class</u>	<u>Target allocation</u>	<u>expected real rate of return</u>
Domestic equity	21.00 %	5.50 %
Global equity	43.50	7.20
Domestic fixed income	15.50	4.30
International fixed income	6.00	6.30
Real estate	4.00	3.20
Alternatives	6.00	9.10
Other	4.00	4.00

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Discount rate. The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that contributions will continue to follow the pattern of contributions observed over the last five years. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of the projected benefit payments to determine the total pension liability.

Sensitivity of the Authority's proportionate share of the net pension liability to changes in the discount rate. The following presents the Authority's proportionate share of the net pension liability calculated using the discount rate of 7.75%, as well as what the Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75%) or 1-percentage-point higher (8.75%) than the current rate:

	<u>1% Decrease (6.75%)</u>	<u>Current discount rate (7.75%)</u>	<u>1% Increase (8.75%)</u>
The Authority's proportionate share of the net pension liability	\$ 979,527	766,412	585,182

Pension plan fiduciary net position. Detailed information about the System's fiduciary net position is available in the separately issued Brockton Contributory Retirement System report.

(10) Other Postemployment Benefit (OPEB) Disclosures

The Authority established an Other Postemployment Benefits (OPEB) Irrevocable Trust. The trust was established for the sole purpose of providing for the advance funding of future costs of retired employee health insurance and other benefits provided to retirees.

OPEB Trust Reporting – GASB 74

(a) Plan Membership

At June 30, 2020, membership consisted of 7 active plan members and 4 inactive plan members or beneficiaries currently receiving benefits.

(b) Benefits Provided

The Authority provides comprehensive medical insurance offered through Blue Cross Blue Shield of Massachusetts to retirees meeting the eligibility criteria as defined in the trust and their covered dependents.

(c) Contributions

Employees with less than 25 years of creditable service pay 50% of medical premiums; employees with 25 years or more of credible service pay 25% of medical premiums.

For the fiscal year ended June 30, 2020, the employer the employer contributions totaled \$13,974. The Trust did not receive contributions from any other sources.

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Notes to Financial Statements

June 30, 2020

(d) Investment Policy

The OPEB Trust's policy in regard to the allocation of investments is established and may be amended by the trustees. The following was the trustees adopted asset allocation policy as of June 30, 2020:

<u>Asset class</u>	<u>Target allocation</u>
Domestic fixed income	99.00 %
Cash	1.00

(e) Rate of Return

For the year ended June 30, 2020, the annual money-weighted rate of return on investments, net of investment expense, was 4.17%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

(f) Net OPEB Liability of the Authority

The components of the net OPEB liability of the Authority at June 30, 2020 measurement date, were as follows:

Total OPEB liability	\$	746,185
Plan fiduciary net position		<u>(601,409)</u>
Authority's net OPEB liability	\$	<u>144,776</u>
Plan fiduciary net position as a percentage of the total OPEB liability		80.60%

Actuarial Assumptions. In the July 1, 2019 actuarial valuation, the individual entry age actuarial cost method was used. The actuarial assumptions included a 4.26% investment rate of return, 4.25% discount rate, and projected salary increases of 3% and long-term health care cost trend rate of 4.50%. The pre-retirement and post-retirement mortality are represented by the RP-2014 mortality tables projected generationally with scale MP-2016.

The long-term expected rate of return on OPEB Trust investments was determined using a best-estimate ranges of expected future nominal rates of return (expected returns, net of investment expense and inflation) developed for each major asset class using an econometric model that forecasts a variety of economic environments and then calculates asset class returns based on functional relationships between the economic variables and the asset classes. Best estimates of arithmetic rates of return for each major asset class included in the OPEB Trust's target asset allocation as of June 30, 2020 are summarized in the following table:

<u>Asset class</u>	<u>Long-term expected real rate of return</u>
Domestic fixed income	2.00 %
Cash	—

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June 30, 2020

Discount Rate. The discount rate used to measure the total OPEB liability was 4.25%. The discount rate was selected using a blend of the Municipal Bond Index Rate (2.66% at June 30, 2020) for unfunded periods and the Investment Rate of Return (4.26% at June 30, 2020) for funded periods.

Authority Reporting – GASB 75

(g) Net OPEB Liability

The Authority's net OPEB liability was measured as of June 30, 2020 for the year ended June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2019.

(h) Changes in the Net OPEB Liability

	Increase (decrease)		
	Total OPEB liability	Plan fiduciary net position	Net OPEB liability
Balances at June 30, 2019 - measurement date	\$ 679,624	602,262	77,362
Changes for the year:			
Service cost	26,596	-	26,596
Interest	30,891	-	30,891
Changes in assumptions	32,579	-	32,579
Differences between expected and actual experience	16,443	-	16,443
Contributions	-	13,974	(13,974)
Net investment income	-	25,121	(25,121)
Benefit payments	(39,948)	(39,948)	-
Net changes	<u>66,561</u>	<u>(853)</u>	<u>67,414</u>
Balances at June 30, 2020 - measurement date	<u>\$ 746,185</u>	<u>601,409</u>	<u>144,776</u>

Sensitivity of the total OPEB liability to changes in the discount rate. In the event the discount rate were 1% higher or lower than forecast and employee contributions were to increase at the forecast rates, the total OPEB liability as of the June 30, 2020 measurement date would change as follows:

	1% Decrease (3.25%)	Current discount rate (4.25%)	1% Increase (5.25%)
	Net OPEB liability (asset)	\$ 259,805	144,776

Sensitivity of the total OPEB liability to changes in the healthcare trend. In the event that healthcare trend rates were 1% higher or lower than forecast and employee contributions were to increase at the forecast rates, the total OPEB liability as of the June 30, 2020 measurement date would change as follows:

	1% Decrease (4.50%)	Current trend rate (5.50%)	1% Increase (6.50%)
	Net OPEB liability (asset)	\$ 42,817	144,776

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June 30, 2020

(i) OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2020, the Authority recognized OPEB expense of \$52,539. At June 30, 2020, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred outflows of resources</u>	<u>Deferred inflows of resources</u>
Differences between expected and actual experience	\$ 88,227	19,763
Net difference between projected and actual earnings on OPEB plan investments	16,188	—
Changes in assumptions	27,325	31,891
Total	<u>\$ 131,740</u>	<u>51,654</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2021	\$ 20,710
2022	15,873
2023	15,849
2024	18,164
2025	7,906
Thereafter	1,584
Total	<u>\$ 80,086</u>

(11) Commitments and Contingencies

The Authority is party to claims in the normal course of business. Management believes that there is no significant liability associated with these claims.

The Authority has received capital and operating financial assistance from federal and state agencies in the form of grants. Funds spent under these programs generally require compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the Authority. There were no known disallowances in the fiscal year ended June 30, 2020.

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Notes to Financial Statements

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(12) 810 CMR 53.03(2) Disclosure (Unaudited)

The Administrator, date of hire of May 1, 2019, compensation for fiscal year 2020 was \$127,394 plus \$3,600 auto allowance. The Administrator has waived the family health insurance plan in FY 2020.

The Chief Financial Officer (CFO), date of hire of February 15, 1999, compensation for fiscal year 2020 was \$106,724. The CFO receives a family health insurance plan and contributes 25% of the cost of the premium.

Advisory Board members and officers do not receive compensation.

(13) Subsequent Events

The Authority has evaluated events subsequent to June 30, 2020 through September 22, 2020, the date the financial statements were available for issuance, and determined that other than the RAN refinancing discussed in Note 3, there are no material items that would require recognition or disclosure in the Authority's financial statements.

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Required Supplementary Information (unaudited)

Schedule of Proportionate Share of the Net Pension Liability

Last 10 Fiscal Years*

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Authority's proportion of the net pension liability	0.27331%	0.27000%	0.26718 %	0.21998 %	0.21953 %	0.25170 %
Authority's proportionate share of the net pension liability	\$ 766,412	794,622	644,451	528,549	523,440	459,550
Authority's covered payroll	594,903	656,845	521,461	495,684	495,684	361,871
Authority's proportionate share of the net pension liability as a percentage of its covered payroll	128.8%	121.0%	123.6%	106.6%	105.6 %	127.0%
Plan fiduciary net position as a percentage of total pension liability	61%	57%	63%	61%	60%	67%

* Per paragraph 138 of GASB Statement No. 68, the Authority is not required to retrospectively present its 10 year RSI schedules, as this information was not available at transition and historical information was not measured in accordance with the parameters of GASB Statement No. 68.

See accompanying independent auditors' report.

BROCKTON AREA TRANSIT AUTHORITY
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Required Supplementary Information (unaudited)
Schedule of Employer Contributions – Pension
Last 10 Fiscal Years*

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Authority's contractually required contribution	\$ 76,834	70,280	66,833	44,159	42,348	48,553
Authority's contributions in relation to the contractually required contribution	<u>76,834</u>	<u>70,280</u>	<u>66,833</u>	<u>44,159</u>	<u>42,348</u>	<u>48,553</u>
Contribution deficiency (excess)	\$ —	—	—	—	—	—
Authority's covered payroll	\$ 594,903	656,845	521,461	495,684	495,684	361,871
Contributions as a percentage of covered payroll	13%	11%	13%	9%	9%	13%

Notes to Schedule:

Methods and assumptions used to determine contribution rates:

Contribution rates are recommended by the System's independent actuary and are approved by PERAC in order to comply with the applicable funding statute (MGL Chapter 32 Section 22F)

- * Per paragraph 138 of GASB Statement No. 68, the Authority is not required to retrospectively present its 10 year RSI schedules, as this information was not available at transition and historical information was not measured in accordance with the parameters of GASB Statement No. 68.

See accompanying independent auditors' report.

BROCKTON AREA TRANSIT AUTHORITY
(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Required Supplementary Information (unaudited)

Schedule of Changes in the Authority's Net OPEB Liability and Related Ratios

Last 10 Fiscal Years*

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Total OPEB Liability				
Service cost	\$ 26,596	29,680	30,770	31,987
Interest	30,891	26,746	24,700	24,870
Differences between actual and expected experience	16,443	112,218	—	(52,155)
Changes in assumptions	32,579	(48,077)	—	—
Benefit payments	<u>(39,948)</u>	<u>(11,101)</u>	<u>(6,732)</u>	<u>(7,866)</u>
Net change in total OPEB liability	66,561	109,466	48,738	(3,164)
Total OPEB liability - beginning	<u>679,624</u>	<u>570,158</u>	<u>521,420</u>	<u>524,584</u>
Total OPEB liability - ending (a)	<u>\$ 746,185</u>	<u>679,624</u>	<u>570,158</u>	<u>521,420</u>
Plan fiduciary net position				
Contributions - Employer	13,974	142,304	17,326	—
Net investment income	25,121	17,307	(2,529)	(3,821)
Benefit payments	<u>(39,948)</u>	<u>(11,101)</u>	<u>(6,732)</u>	<u>(7,866)</u>
Net change in plan fiduciary net position	(853)	148,510	8,065	(11,687)
Plan fiduciary net position - beginning	<u>602,262</u>	<u>453,752</u>	<u>445,687</u>	<u>457,374</u>
Plan fiduciary net position - ending (b)	<u>\$ 601,409</u>	<u>602,262</u>	<u>453,752</u>	<u>445,687</u>
Authority's net OPEB liability - ending (a) - (b)	<u>\$ 144,776</u>	<u>77,362</u>	<u>116,406</u>	<u>75,733</u>
Plan fiduciary net position as a percentage of the total OPEB liability	80.60%	88.62%	79.58%	85.48%
Covered Payroll	\$ 529,204	641,518	608,457	608,457
Authority's net OPEB liability as a percentage of covered payroll	27.36%	12.06%	19.13%	12.45%

* Per paragraph 62 of GASB Statement No. 74, the Authority is not required to retrospectively present its 10 year RSI schedules, as this information was not available at transition and historical information was not measured in accordance with the parameters of GASB Statement No. 74.

See accompanying independent auditors' report.

BROCKTON AREA TRANSIT AUTHORITY
(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Required Supplementary Information (unaudited)

Schedule of Employer Contributions – OPEB

Last 10 Fiscal Years*

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Actuarially determined contribution	\$ 34,873	34,225	35,219	36,436
Contributions in relation to the actuarially determined contribution	13,974	142,304	17,326	—
Contribution deficiency (excess)	<u>\$ 20,899</u>	<u>(108,079)</u>	<u>17,893</u>	<u>36,436</u>
Covered payroll	\$ 529,204	641,518	608,457	608,457
Contributions as a percentage of covered payroll	3%	22%	3%	0%

Notes to Schedule:

Methods and assumptions used to determine contribution rates are included in footnote 10

* Per paragraph 62 of GASB Statement No. 74, the Authority is not required to retrospectively present its 10 year RSI schedules, as this information was not available at transition and historical information was not measured in accordance with the parameters of GASB Statement No. 74.

See accompanying independent auditors' report.

BROCKTON AREA TRANSIT AUTHORITY
(A Component Unit of the Massachusetts Department of Transportation - MassDOT)
Required Supplementary Information (unaudited)
Schedule of Investment Returns – OPEB Trust
Last 10 Fiscal Years*

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Annual money-weighted rate of return, net of investment expense	4.17%	3.81%	-0.57%	-0.84%

* Per paragraph 62 of GASB Statement No. 74, the Authority is not required to retrospectively present its 10 year RSI schedules, as this information was not available at transition and historical information was not measured in accordance with the parameters of GASB Statement No. 74.

See accompanying independent auditors' report.

Schedule 1

BROCKTON AREA TRANSIT AUTHORITY

(A Component Unit of the Massachusetts Department of Transportation- MassDOT)

Supplemental Schedule of Net Cost of Service

Year ended June 30, 2020

	<u>Total urbanized area service</u>
Operating costs:	
Operating and administrative costs (excluding depreciation)	\$ 1,212,839
Purchased services:	
Fixed route	11,165,620
Demand response	3,629,953
Debt service – interest expense	110,758
Total operating costs	<u>16,119,170</u>
Federal operating assistance:	
Federal Transportation Administration operating and administrative	2,137,478
Other Federal	404,186
Total federal operating assistance	<u>2,541,664</u>
Revenues:	
Operating:	
Farebox revenue	2,015,863
Service and other third-party reimbursements	846,561
Other revenue:	
Advertising	62,285
Facility and parking income	108,827
Interest income	58,133
Miscellaneous	21,065
Total revenues	<u>3,112,734</u>
Net operating deficit	10,464,772
Adjustment:	
Extraordinary expenses reserve	25,207
Stabilization fund	42,500
Net cost of service	<u>10,532,479</u>
Net cost of service funding:	
Local assessments	3,123,573
State contract assistance	7,408,906
Subtotal state contract assistance to be funded	<u>—</u>
Balance requested from the State on June 30, 2020	<u>\$ —</u>

See accompanying independent auditors' report.

BROCKTON AREA TRANSIT AUTHORITY

(A Component Unit of the Massachusetts Department of Transportation - MassDOT)

Supplemental Schedule of Net Cost of Service – Calculation Worksheet

Year ended June 30, 2020

Proof calculations and other required information:

A.	Prior year operating expenses, net of fully funded costs brokerage service	\$	16,019,732
	Allowable percentage increase		<u>2.5 %</u>
	Prior year net operating expense times 2.5%		<u>400,493</u>
	Current year allowable net operating expense	\$	<u>16,420,225</u>
B.	Extraordinary expenses	\$	25,207
	Prior year local assessment		<u>3,123,573</u>
	Percentage of extraordinary to prior year local assessment (not to exceed 3%)		<u>0.81%</u>
C.	Aggregate amount of reserve account at June 30	\$	624,853
	Prior year local assessment		<u>3,123,573</u>
	Percentage of reserve account to prior year local assessment (not to exceed 20%)		<u>20.00%</u>
D.	State the management fee paid to major service providers as a percentage of operating costs incurred		1.50%
E.	State the percentage of benefits paid by BAT on behalf of BAT employees for:		
	Group life and accidental death insurance		100%
	Group health insurance		75%
F.	State the brokerage service contracts' costs as a percentage of total operating costs		—
G.	Stabilization fund:		
	Current year		42,500
	Aggregate balance	\$	433,932

See accompanying independent auditors' report.

**BROCKTON AREA TRANSIT AUTHORITY
GAO AND UNIFORM GUIDANCE REPORTS
YEAR ENDED JUNE 30, 2020**



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BROCKTON AREA TRANSIT AUTHORITY
GAO AND UNIFORM GUIDANCE REPORTS
YEAR ENDED JUNE 30, 2020

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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

The Advisory Board
Brockton Area Transit Authority
Brockton, Massachusetts

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and fiduciary activities of the Brockton Area Transit Authority (Authority), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated September 22, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity’s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity’s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Boston, Massachusetts
September 22, 2020



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR
FEDERAL PROGRAM, REPORT ON INTERNAL CONTROL OVER COMPLIANCE, AND
REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
REQUIRED BY THE UNIFORM GUIDANCE**

The Advisory Board
Brockton Area Transit Authority
Brockton, Massachusetts

Report on Compliance for Each Major Federal Program

We have audited the Brockton Area Transit Authority (Authority)'s compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Authority's major federal programs for the year ended June 30, 2020. The Authority's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the Authority's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Authority's compliance.

Opinion on Each Major Federal Program

In our opinion, the Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2020.

Report on Internal Control Over Compliance

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Authority's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by Uniform Guidance

We have audited the financial statements of the business-type activities and fiduciary activities of the Authority, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the basic financial statements of the Authority. We issued our report thereon dated September 22, 2020, which contained unmodified opinions on those basic financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.



CliftonLarsonAllen LLP

Boston, Massachusetts

December 24, 2020 except for the schedule of expenditures of federal awards,
which is dated September 22, 2020

**BROCKTON AREA TRANSIT AUTHORITY
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2020**

Federal Grantor/Pass through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
FEDERAL TRANSIT CLUSTER:			
Department of Transportation			
Direct Programs:			
Federal Transit Formula Grant - Operating	20.507		\$ 762,487
Federal Transit Formula Grant - Cares Act	20.507		1,374,991
Federal Transit Formula Grant - Capital	20.507		1,289,569
Total Federal Transit Cluster			3,427,047
 TRANSIT SERVICES PROGRAM CLUSTER			
Passed through the Commonwealth of Massachusetts:			
Department of Transportation			
Commonwealth of Massachusetts - New Freedom Program	20.521	061771	9,393
Commonwealth of Massachusetts - Community Transit Grant	20.513	106730/110993	19,926
Commonwealth of Massachusetts - Community Transit Grant	20.513	106729/110697	59,067
Total Transit Services Program Cluster			88,386
Total Expenditures of Federal Awards			\$ 3,515,433

The accompanying notes are an integral part of this schedule.

**BROCKTON AREA TRANSIT AUTHORITY
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2020**

NOTE 1 BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Brockton Area Transit Authority under programs of the federal government for the year ended June 30, 2020. The information in this Schedule is presented in accordance with the requirements of 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*. Because the Schedule presents only a selected portion of the operations of the Brockton Area Transit Authority, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Brockton Area Transit Authority.

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting.

The Brockton Area Transit Authority did not elect to use the 10-percent de minimis indirect cost rate identified in §200.414 of the Uniform Guidance.

Contracted Services – The Authority contracts with third parties to provide fixed-route and demand response transportation services. The costs associated with these contracts that are funded with federal assistance are presented in the accompanying schedule of expenditures and federal awards as disbursements. The Authority maintains a system to monitor the use of these funds by contractors to assure compliance with applicable Federal Transit Administration regulations.

**BROCKTON AREA TRANSIT AUTHORITY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2020**

Section I – Summary of Auditors’ Results

Financial Statements

1. Type of auditors’ report issued: Unmodified
2. Internal control over financial reporting:
- Material weakness(es) identified? _____ yes x no
 - Significant deficiency(ies) identified? _____ yes x none reported
3. Noncompliance material to financial statements noted? _____ yes x no

Federal Awards

1. Internal control over major federal programs:
- Material weakness(es) identified? _____ yes x no
 - Significant deficiency(ies) identified? _____ yes x none reported
2. Type of auditors’ report issued on compliance for major federal programs: Unmodified
3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? _____ yes x no

Identification of Major Federal Programs

CFDA Number(s)	Name of Federal Program or Cluster
20.507	Federal Transit Cluster

Dollar threshold used to distinguish between Type A and Type B programs: \$ 750,000

Auditee qualified as low-risk auditee? x yes _____ no

**BROCKTON AREA TRANSIT AUTHORITY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED JUNE 30, 2020**

Section II – Financial Statement Findings

Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

Section III – Findings and Questioned Costs – Major Federal Programs

Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).

